SAN FRANCISCO BAY CONSERVATION AND DEVELOPMENT COMMISSION

ENFORCEMENT COMMITTEE MEETING

BAY AREA METRO CENTER

375 BEALE STREET

BOARD ROOM, FIRST FLOOR

SAN FRANCISCO, CALIFORNIA

THURSDAY, JANUARY 18, 2018 9:30 A.M.

Reported by: Ramona Cota

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Enforcement Committee

Greg Scharff, Chair

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Sanjay Ranchod

Jill Techel

Counsel to the Committee

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BCDC Staff and Consultants

Adrienne Klein, Chief of Enforcement

Brad McCrea, Regulatory Director

Marc Zeppetello, Chief Counsel

Tara Mueller, Deputy Attorney General Office of the Attorney General

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Michael P. Verna, Attorney at Law Bowles & Verna LLP

Raymond Gallagher Scott's Jack London Seafood, Inc.

Westpoint Harbor, LLC

Kevin Sadler, Attorney at Law Chris Carr, Attorney at Law Kevin Vickers, Attorney at Law Baker Botts LLP

Mark Sanders Westpoint Harbor, LLC

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Public Speakers

Liz Gallagher Scott's Jack London Seafood, Inc.

Stephen Lewis, MD, FACP, CDE

Ignacio De La Fuente

Sandré Swanson

Ramiro Carabez Scott's Jack London Seafood, Inc.

Steve Hanson

Kelly Hodgins
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Scott Edin

Chris McKay

Maureen O'Connor Sanders

Kenneth Parker

Jingli Wang

Bob Wilson

Doug Furman

Michelle Bonhof

Gordon Muwat

David Hattery

Brenda Hattery

Carol Sheetz

Louis Adamo

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Sonya Boggs

Dean Hyatt

Whitney Newton

David Wells 101 Surf Sports

Marianne Barolich-Tracy

Jonathan Morris

Edward Stancil

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Nicole Sasaki San Francisco Baykeeper

Peggy Raun-Linde

Fernanda Castelo California Inclusive Sailing

Paula Bozinovich

David Laird

Lisa Belenky Center for Biological Diversity

Gail Raabe Citizens Committee to Complete the Refuge

Sheila Finch

Barbara Pierce, Former Mayor City of Redwood City

The Honorable Diane Howard, Vice Mayor City of Redwood City

Miles Dawood

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9:34 a.m.

PROCEEDINGS

3 CHAIR SCHARFF: Good morning, I would like to call this 4 meeting of the Enforcement Committee to order and we have 5 one recusal.

COMMITTEE MEMBER GILMORE: Well --

CHAIR SCHARFF: After we do the -- I forgot we have to do public comment. So if we could call the roll.

MS. KLEIN: Good morning, Committee Members. Chair Scharff?

11 CHAIR SCHARFF: Here.

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MS. KLEIN: Member Techel?

13 COMMITTEE MEMBER TECHEL: Present.

MS. KLEIN: Member Ranchod?

15 COMMITTEE MEMBER RANCHOD: Here.

MS. KLEIN: And Member Gilmore?

17 COMMITTEE MEMBER GILMORE: Here.

18 MS. KLEIN: Thank you.

CHAIR SCHARFF: And we have one member of the public that would like to comment in public comment, which is an item not on the agenda, Michael Verna.

MR. VERNA: Yes, thank you, Commissioners. My name is Michael Verna, I am an attorney for Scott's Seafood; have been before you, unfortunately, many times in the past. And what I wanted to bring up is an item that is not on the

agenda. We tried to get it on the agenda but staff has not put it on the agenda, involving the removal of wooden curtains at the pavilion and we would like to include that in the discussion of the next two agenda items, Item number 5, when we talk about the 15 percent penalty.

There is no reason to remove these curtains, it is not a requirement by the Cease and Desist Order, it clearly doesn't have any impact on public access to the waterfront. It actually by removing them is going to make the area less attractive rather than more attractive so it doesn't really promote any goals that we can see for the BCDC and we ask that that be something that the Enforcement Committee consider as part of its enforcement of the CDO which led to this amended permit being required in the first place.

And we believe under the Bagley-Keene Open Meeting Act, which Mr. Zeppetello said precludes this, that the Committee can most certainly add it to the agenda on majority vote. The Government Code section authorizes -- it's Section 11125.3(a)(2) authorizes upon a determination by a two-thirds vote of the state body, a matter to be added to the agenda.

In this particular case we raised this issue of the wooden curtains in a letter I wrote on January 10th, nine days ago, so there's been far more than 48 hours notice of our intent to do this.

CHAIR SCHARFF: Okay. I actually don't think this is appropriate under public comment, I think we should possibly discuss this under Item number 5.

MR. VERNA: Okay. I just did not want to waive our rights, that's why I'm doing it in public comment.

CHAIR SCHARFF: Fair enough. All right.

I need a motion to approve the minutes.

COMMITTEE MEMBER GILMORE: So moved.

COMMITTEE MEMBER TECHEL: I'll second.

CHAIR SCHARFF: All right. All in favor?

11 COMMITTEE MEMBER TECHEL: Aye.

12 COMMITTEE MEMBER GILMORE: Aye.

13 CHAIR SCHARFF: That passes unanimously.

(Committee Member Gilmore recused herself.)

15 CHAIR SCHARFF: And now we have a public hearing and

16 possible vote on a Recommendation to the Commission

17 Regarding Scott's Jack London Seafood, Inc.'s Appeal of the

18 Executive Director's Determination that Scott's Is not

19 entitled to a waiver of 15% of the Total penalty amount

20 under Cease and Desist and Civil Penalty Order No.

21 CDO 2017.01.

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Did you talk about how you guys would like to proceed?

23 I assume since you're really appealing that you were going

24 to go first. How did you --

MR. ZEPPETELLO: Correct, that's what we agreed, that

Mr. Verna will go first and I'll respond.

CHAIR SCHARFF: Okay. Mr. Verna, can you do it in ten minutes?

MR. VERNA: Oh, yes, sir.

CHAIR SCHARFF: Okay.

MR. VERNA: Hopefully less.

CHAIR SCHARFF: So I did note that there was a threshold issue that was raised, at least by the Executive Director, of whether or not we had the authority because he seemed to imply that he had sole and absolute discretion over this issue. So my actual ruling on that, if the rest of this group would go along, would be that the Executive Director does not have sole and absolute discretion, that we provide deference to the Executive Director and that the item may be appealed to us if you wish, so you may proceed on the appeal.

Anyone have any concerns with that?

Okay. So you may proceed.

MR. ZEPPETELLO: Excuse me. Just before Mr. Verna starts I would like to request perhaps a ruling on the second issue that Mr. Verna has raised and whether that may be considered under the Bagley-Keene Act. I think that otherwise he will just go ahead and raise it and I don't think you've ruled whether or not it's permissible.

CHAIR SCHARFF: That's a good point, we have not. All

right. Your point is that we can add this to the agenda and deal with it?

MR. VERNA: Yes.

CHAIR SCHARFF: Now, this really hasn't been briefed to us. I saw something about it in the -- but I didn't really pay that much attention to it because it wasn't before us, to be honest.

What is our procedures? I'm hesitant to add it to the agenda, frankly. What are our procedures that if they -- why is this different than anything else where BCDC and someone would disagree? You guys would try and work it out; if you can't work it out where does that go? It does not seem appropriate to be hearing it today. That's sort of where I'm going but I'm listening.

MR. VERNA: But we don't know when it could be heard if it's not heard today, that's why we raised it.

MR. ZEPPETELLO: My view is that the Bagley-Keene Open Meeting Act requires the agency to provide an agenda describing the topics to be heard at a public hearing at least ten days in advance. This issue was not raised by Scott's until fewer than ten days after the agenda went out and the meeting was noticed.

In terms of remedies: I mean, what they're basically asking for -- we agreed to a permit amendment, Scott's agreed to a permit amendment in October. The permit

amendment allowed them to request covering of this curtain rather than removal, subject to plan review and staff's determination. Staff made a determination. Now they want it to be -- they want the Enforcement Committee or the Commission to revisit the issue. And frankly, in my view it requires an amendment of the permit because the permit says if staff declines the request the curtain shall be removed if the staff denies on plan review. So anyway, I'll stop there, thank you.

CHAIR SCHARFF: Okay, I'm going to defer to our counsel.

MR. ALDERSON: I also took a look at the Government Code provision that was mentioned earlier, 11125.3(a)(2). That provision requires for a state body by unanimous vote to add something to the agenda that there needs to be a need to take immediate action. At this point I don't see that here and so my advice would be it is not appropriate for the Committee to hear this particular issue at this point in time because there hasn't been sufficient notice.

CHAIR SCHARFF: Okay.

MR. VERNA: Well then we would like some guidance.

When can we be heard on this? Because this is directly related to the CDO that was issued by the full Commission in April of last year. These wooden curtains have been up for 20 years. BCDC never objected, no member of the public ever

objected; now they're asking us to remove them so we can expose an ugly metal door.

We don't think that the Executive Director has unfettered discretion, just as you said earlier, Chairman, to make unreasonable decisions in abuse of that discretion, so we would like an opportunity to be heard on that. This is an ongoing problem we're having on these hyper-technical interpretations of every little piece of the CDO and we just want it to come to an end. That's why we're here.

And we couldn't possibly put this on the agenda because they didn't make the decision until December 22nd that we were supposed to remove these wooden curtains. We had reached an agreement or we had offered to cover these curtains during public use so that people didn't have to see them. They didn't like that we covered them, they just want them removed. No logical reason as to why that is. It certainly doesn't impact public access, if anything it enhances the public enjoyment of the area.

So from a -- there is no way we could have argued this in front of the full board back in October when the 15 percent penalty was put on the agenda because they hadn't made that decision yet, they made it on December 22nd.

CHAIR SCHARFF: All right, let me just try and understand this. First, go on, Brad.

MR. McCREA: We don't disagree. We actually agree with

Mr. Verna that we also would like it to be over with.

So there is a procedural question here. We think that if they would like the decision, the staff's decision to be reviewed by another body we think that's also appropriate.

We think since this is a design issue, this is basically a stage backdrop, it's some fake curtains that we think has a privatizing effect on this public space and that it should be interchangeable to be public-private-public-private, that the Design Review Board is the appropriate forum to have this discussion. The Commission's Design Review Board, of course, is an advisory board that advises you on appearance, design and public access issues. We could agendize this relatively quickly with them. And then if there are still some --

CHAIR SCHARFF: Then it would go to the full Commission?

MR. McCREA: It could or it could not. If it's worked out at the Design Review Board then it would be over. If it needs to be elevated again we could bring it back here to the Commission. I think that we can work this out. This is a design element within a public pavilion.

CHAIR SCHARFF: Well that seems reasonable to me. It's not on the agenda today. You do have a remedy. My understanding is the remedy is you go through the Design Review Board and then you can go to the full Commission and

then the full Commission can decide what they want to do.

It seems less of an enforcement issue to me, frankly. I

just wanted to make sure that this issue doesn't implicate
whether or not they are in compliance in this hearing.

MR. ZEPPETELLO: No, it does not.

CHAIR SCHARFF: Okay, that's good.

All right, Mr. Verna.

MR. VERNA: Then that leaves us with the 15 percent penalty, \$59,304 in hard cash that has been denied Scott's based on the Executive Director's decision, which is based entirely on the claim that the Port through its property manager CIM, did not forward two months worth of event schedules for June and July. That's basically two emails that were not forwarded to them by the Port and that Scott's didn't directly CC the BCDC on those two emails.

It is not based on any over-usage of the pavilion by Scott's, it's not based on any violation of the permit, it's not based on failure to send quarterly reports which the permit required Scott's to do to send to CIM, which Scott's did timely, for years had done timely. It is not based on anything other than the fact that they got the emails later than they believed they should have gotten them notifying them of the five events over two months in June and July.

And once they got those, in September I believe it was, they did nothing with it. The BCDC staff didn't claim there

was any violation, didn't claim there was any misuse, overuse; which was one of the main arguments for the Cease and Desist Order in the first place was a claim of overuse by Scott's. This has nothing to do with that, this is whether or not they received from the Port the reports that we were reporting to the Port. There is not even any question here about Scott's reporting this timely. It did report it timely. They agree that we have reported timely to CIM.

So we think this is beyond nitpicky, beyond hypertechnical interpretation of the CDO. It goes directly to the enforcement actions of this Committee and it just ignores the cold, hard reality that Scott's is a business and the whole reason that this Committee - or I should say the full board on a unanimous vote but it was also with this Committee - reduced the penalty that staff had originally proposed of close to \$900,000 down to \$395,000 and to pay that over three years.

And to give Scott's this 15 percent penalty waiver was in recognition that there are jobs at stake. That Scott's wants to do the right thing. It's trying. It just needs staff to help it and not hurt it in trying to accomplish what we all want to accomplish, which is keeping that public pavilion available for people and allowing Scott's to do business. And this is punitive, one could even argue

vindictive, the word used by the Solano County Superior Court in the Point Buckler matter.

I would like to direct your attention now specifically -- and I don't know how you can see this on the screen.

CHAIR SCHARFF: We have little screens.

MR. VERNA: Oh, you have little screens, oh good.

Specifically to what the basis of this position by the Executive Director is. After four months of going back and forth with the Executive Director trying to resolve this, at no small expense to Scott's by the way.

First, the 15 percent is authorized by the Cease and Desist Order and specifically says that Scott's shall be entitled to that waiver so long as it complied fully and in a timely manner with each of the requirements of paragraphs III.A through I of the CDO. So that's what this committee and what the full board instructed the Executive Director, that if we are in compliance with III.A, B, C, D, E, F, G and I then we are to get the 15 percent discount.

So what are A, B, C, D, E, F, G, I? We have complied with all of them. This was not a small undertaking.

III.A was to cease any permit violations. We have. Staff is not saying that we have incurred any permit violations.

B, make public access available. We have. Staff is not claiming that that is a basis to deny us the 15 percent.

C, no storage of equipment in or unauthorized use of public access areas. We have not stored equipment in unauthorized areas. Staff is not claiming we did.

Planter removal. Removed a number of planters out there. Staff is not claiming we violated that.

Compliance with Permit A guidelines for private use of the pavilion. We complied with that. Staff is not arguing otherwise.

Submit complete applications to amend the permit. We did that actually before the CDO was issued so we clearly are in compliance with that. Staff is not arguing to the contrary.

G. And this actually -- G highlights the kind of situation that we're confronting here in the real world, on the ground. Provide public access improvements required by the permit. That means put in four signs saying "public access," 15 chairs and 35 tables. So one day Ms. Klein apparently goes out there in August and she sees 3 signs, 3 chairs and 31 tables. So we're missing a sign, we're missing a chair and we're missing a couple of tables.

We explained to her that that was that day. There are homeless out there, there's theft, there's issues. We showed through a declaration of one of the Scott's employees that they put out 35 chairs, 15 tables, whatever, and ultimately prevailed after three rounds of letters back and

forth on the Executive Director waiving this argument of the violation of III.G. But it just highlights the hassle that Scott's is going through in trying to comply with these things, through no fault of its own. Somebody stole a chair, Scott's got another chair and put it out there. But that's what we're confronting.

I is the only basis, submit pavilion event schedules. That's the only basis that the Executive Director has based his ruling on. And what does I say? I says, Section III.I requires us to submit quarterly reports for 2013, 2014 and 2017 I believe it is to BCDC. Did that, check.

Then it says, submit monthly reports to BCDC on the 15th of the following month for use of the preceding month. We did that by sending those reports to CIM. CIM is, of course, the property manager for the Port, the party who is our landlord, who we have been dealing with for years and have constantly sent reports to them on. And the Port's representative has told us and the BCDC, because you see Ms. Klein is copied on this letter in July of 2017, that Scott's is in compliance. That in fact there is no overuse and that they are receiving the reports timely. BCDC knew this on July 17th, they in fact knew it in June that we were sending these reports to CIM with the expectation that they would then forward those reports on to the BCDC.

Now, the Port did not apparently do that for two

months. Unbeknownst to Scott's the Port did not do that for two months. So what impact did that have on things? Well, according to Director Goldzband's own letter, had the Port done that, had the Port forwarded those reports there would be no violation, and if there is no violation there would be no basis for the \$59,304 penalty.

I mean, effectively what is happening here is Scott's is being penalized \$59,304 because the Executive Director finds that the Port did not forward reports timely. We do not believe that the CDO required Scott's to physically CC their two emails for June and July to the BCDC because it simply said that BCDC is to be put on notice of these. We thought CIM was doing it, it turned out they didn't. This is what happens in the field, okay, it turns out they didn't. We don't think that's a violation.

But even if one were to say that Scott's somehow failed to comply with the CDO because they didn't CC Ms. Klein or the BCDC on the same email that they sent to CIM how could that possibly be considered a material violation? That is about the most immaterial violation, especially when those reports did not disclose a single violation. And when they got the reports a month later nobody on staff came back to Scott's and said that we were in violation of anything. So what is the point of this?

Now I'm sure Mr. Zeppetello is going to say, oh, well I

wrote an email, he wrote an email to us in early June, right. What does that email say? Well, there's confusion because there's emails back and forth from me to him, to Liz, to everybody trying to figure out how do you guys want this, okay. What his email most significantly does not say is that there was going to be a determination that by not sending these reports directly to BCDC there is going to be a \$59,000 penalty. That's what he does not say. In fact, what he says is - and I quote Mr. Zeppetello in his email to me of June 7th which they apparently rely on as some kind of evidence of bad faith by Scott's - quote: "I am not making any compliance determination at this time, although obviously BCDC reserves the right to do so."

Now all of a sudden, oh, it's a big issue? How did it become a big issue from June until September? The same issue. Now it's a \$59,304 issue. This is repeated again and again and again. The wooden curtains the latest and the greatest. There are so many things that we have been trying to do to be in compliance, to be a good neighbor, to be a citizen, to keep that public pavilion open, to make that public access as good as we can make it for the public. We need staff to help us and not get in our way and hurt us and try to come up with every technical violation they can and try to hit us with fines.

CHAIR SCHARFF: So I would caution you about attacking

staff, it's not helpful.

MR. VERNA: We would like --

CHAIR SCHARFF: No, it's not, it's not. Staff works really hard, they do a good job and I think -- I think it's inappropriate.

SPEAKER FROM THE AUDIENCE: Staff is doing a bad job.

CHAIR SCHARFF: No, and I'd appreciate it if we, you know --

MR. VERNA: What we are asking -- I understand the concern. What we are asking is that this Committee, looking at all the evidence that has been presented to you in my letter and enclosures and in this presentation as well as the exchanges of correspondence that I've had with Mr. Zeppetello and Director Goldzband's that are part of the record, if you would look at that and come to a conclusion as to whether or not you believe there was a material violation warranting a \$59,000 -- We do not believe that it warrants a denial of the 15 percent penalty discount.

I apologize by making it personal; it's enormously frustrating for Scott's. And sometimes that frustration boils out because they are dealing with it every day. Any questions?

23 CHAIR SCHARFF: I do but first I want to hear from 24 Mr. Zeppetello.

MR. ZEPPETELLO: Good morning, Commissioners. This is

a relatively straightforward matter and the facts are not in dispute.

The Cease and Desist Order provides, as Mr. Verna said, that Scott's shall be entitled to a waiver of 15 percent of the total penalty if Scott's has complied fully and in a timely manner with each and every requirement of specified paragraphs; so the standard is complied fully and in a timely manner.

The provision of the Order at issue, also as Mr. Verna said, is Paragraph III.I which says Scott's shall submit to BCDC no later than the 15th of each month a statement for the prior month listing all events held at the pavilion. So the Order was adopted in April and the first report was due on May 15th for the month of April.

We did not receive a report from Scott's so on June 6th I called Mr. Verna and said, I want to give you a heads-up, you've got a violation of the Order. I want to let you know this before it happens again. And I explained to Mr. Verna that the requirement to provide these monthly reports under the Order was separate and distinct from the requirement in the permit to provide quarterly reports to the Port. Later that day Ms. Gallagher sent me some reports that included a report, a quarterly report that included information for the months of April and May and I believe estimated usage for June, which we were still in May.

The following day I sent the email that Mr. Verna referred to, following up, and I addressed it to Mr. Verna and Ms. Gallagher and explained that the Order requires something that is separate and distinct from the permit requirement. To comply with it an email or a letter to BCDC would be sufficient, it would also be sufficient or acceptable to provide us a copy of the monthly reports you submit to the Port.

Following that email we did not receive any information on reports of pavilion usage until October when we got a report that was captioned, New Monthly Monitoring Report for September. This was after the Executive Director made his determination.

So we did not receive, in addition to the report for April that was due on May 15th we have got no report for the month of June by July 15th and no report for July by August 15th. All of the exhibits to Mr. Verna's letter dated September 27th that is in the record, all of the attachments are communications from Scott's to the Port, none of which are copied to BCDC.

Scott's tries to put the blame on the Port. The Port is not a party to the Cease and Desist Order, as you will recall. Under the existing permit Scott's has an obligation to provide quarterly reports to the Port and the Port has an obligation to provide annual reports to BCDC. The Port has

no obligation to provide monthly reports to BCDC. When I said that if they copied us on the reports to the Port that would have been sufficient, but for the Port -- if Scott's wants to make the Port its agent then Scott's has a responsibility to make sure the Port does what Scott's is asking it to do. It's not the Port's obligation, it was Scott's.

We believe that these are material violations for two reasons.

First, as you will recall, the failure to report was a significant issue in the enforcement action and one of the violations that was at issue and so Scott's failure to comply with a basic, simple, straightforward reporting requirement, especially after it was called to their attention, is a material violation.

And secondly, Scott's failure to provide that information in a timely manner, as required by the permit, prevented staff from being able to evaluate whether or not Scott's was in compliance with the permit requirement, the permit usage limitations. And I would note that when Mr. Verna cited my email saying I am not making a compliance determination at that time, that was in reference to compliance with the permit, not with the Order. It was premature. I was calling this to their attention and saying, hey, just want you to know you need to do this and

this is how you do it.

So in summary, there was a failure to report for three months out of the approximately five or six month reporting period that would have allowed us to make the determination of full and complete compliance under the Order. What Scott's is really asking for is for the Committee to give them a break and determine that full and complete compliance in a timely manner means something different than the Order.

So our recommendation is that you affirm the Executive Director's decision that Scott's has failed to comply fully in a timely manner with the Order and therefore is not entitled to the penalty waiver. Thank you.

CHAIR SCHARFF: Mr. Zeppetello, before you leave.

MR. ZEPPETELLO: Yes.

15 CHAIR SCHARFF: This is an ongoing permit requirement, 16 right?

MR. ZEPPETELLO: It now is, yes.

CHAIR SCHARFF: In the last three months, since - what is it - September, have they have been doing it correctly?

MR. ZEPPETELLO: Let me turn to Adrienne. I think we did get one recently, I am not sure if we've gotten every month. We got September. I'm not sure if we got the last five months. Do you know, Adrienne?

MS. KLEIN: I don't --

MR. ZEPPETELLO: I actually don't think so.

MS. KLEIN: I don't know.

CHAIR SCHARFF: Mr. Verna, do you know?

MR. VERNA: I'm advised that Kelly Hodgins, who is the catering manager for Scott's, says they have been sending them on to BCDC. It's surprising to me that they wouldn't even know that yet it supposedly is such a significant issue that they want to nick us \$59,000.

CHAIR SCHARFF: Mr. Verna, I guess what I'm hearing and understanding in your argument is there was confusion on your part as to what BCDC wanted and therefore you meant to comply but you did not comply with what they wanted because of the confusion. That's sort of what I'm hearing. That's why I'm sort of --

MR. VERNA: Well, and also --

CHAIR SCHARFF: -- concerned.

MR. VERNA: -- we thought we were complying because Joyce Koidal of CIM, who is our property --

MS. GALLAGHER: Jennifer.

MR. VERNA: Jennifer, excuse me. Jennifer Koidal told us, told Kelly who is the catering manager, that she was forwarding it on to BCDC. So, you know, if there was some confusion there was -- obviously there's confusion or we wouldn't be here, so there is no question about that.

I think the main point I want to leave this Committee with is this is not, in our view, a violation at all; and

even if it is it's really a technical, non-material violation. We understand the reporting is important but the understanding and obligation was that the Port would do that, they didn't do that. Once we realized that this was a significant issue, and there's been dozens of emails between the parties trying to deal with particular issue.

I mean, where does this fit on the list of priorities and important issues? It certainly wasn't raised to the list of a material issue in Mr. Zeppetello's email because he doesn't say, you're at risk of losing your 15 percent penalty waiver. So could Ms. Hodgins punch the CC to BCDC on those emails it sent to CIM? Yes, of course she could. Did she think that that was necessary? No, because she was told that Joyce (sic) Koidal was getting it.

CHAIR SCHARFF: But she now knows it's necessary?

MR. VERNA: And she's done it since.

CHAIR SCHARFF: That's what I was asking.

MR. VERNA: That's what I'm told. I'm trying not to monitor this myself.

CHAIR SCHARFF: It might have been cheaper if you had.

MR. VERNA: Nothing is cheaper this way.

CHAIR SCHARFF: All right. Do you have any questions

23 for him or for --

COMMITTEE MEMBER RANCHOD: I appreciate the intent to comply with all the conditions and that this is the one open

question here. There has been reference by Mr. Verna and staff to whether this is a material violation or not and there is a disagreement about whether it's material.

Taking it on its own just looking at a monthly reporting requirement it doesn't look like such a big deal. The reason that's part of the Order is because timely reporting of information to staff was an enforcement issue in the Order and so that's why it was in here. This is a material condition that was called out as one of a number of conditions.

There is no confusion here about what the obligation was. I think the question is, is in fact what occurred an obligation on Scott's that it failed to meet and the Executive Director had the discretion to make that decision, or not? But the language of the Order that is set forth here that everybody had a year ago or so that has been the subject of this is quite clear actually. So if Scott's did not understand how to comply with the Order, that's on Scott's to figure out how to meet its obligation because it says right here, Scott's shall submit to BCDC.

MR. VERNA: And for two months we -- I do agree with Mr. Zeppetello, there is not a dispute about the facts, Scott's did not send the June and July reports directly to BCDC. They sent it to Jennifer Koidal of CIM who had been getting the reports for years and was also in receipt of the

quarterly reports, with the understanding that she was forwarding it on.

If that is a violation of Section III.I then we contend that's not material when you put it in context with all the other things that Scott's was required to do under Section III in a very tight time frame. I went through all those before of all the public improvements that had to be done. The amended permit, getting the permit application done was an exhaustive process.

This was just -- it wasn't raised to the level of materiality to us by the BCDC in Mr. Zeppetello's email. I grant you that the BCDC was not directly notified on five events that are not in violation of the usage limitations directly by Scott's. And if we are just going to take a hyper-technical view and consider every single violation as a material violation warranting a \$59,000 discount then I guess, you know, so be it.

But that's not what we thought that the whole point -and I believe it was you, Commissioner, that came up with
the proposal of having a 15 percent discount with the idea
that let's let Scott's have an opportunity to try to prove
it's mettle and act in good faith and get this done. And we
have acted in good faith. It's not like we didn't send the
reports to CIM or we didn't send reports afterwards to BCDC
or we ignored everything. There were a lot of things on

III.A through III.I that needed to be accomplished and Scott's has spent a lot of time and a lot of money trying to accomplish that and now all of a sudden it gets held up on this one issue.

I can assure you this. Had Mr. Zeppetello's email said to me that if you don't get those reports directly to us we consider that a material violation and we'll seek to rescind the 15 percent penalty discount then that would have certainly raised the issue to materiality in our minds. It doesn't say that.

So, I mean, there's not much more that can be said.

The point of this is there's jobs, there's efforts by

Scott's to comply, we're trying to move forward and we just keep seeming to hit problems and we're trying to avoid that.

Whether that's a wooden curtain, whether that's this interpretation of the CDO that shows no violation, whatever it is. There's a number of things we have not brought to your Committee that we have just swallowed it, but we can't swallow this.

CHAIR SCHARFF: All right. We have a number of members of the public; you will each have two minutes. Our first speaker is Raymond Gallagher.

MR. GALLAGHER: Good morning. I am here today, I have been trying to resolve this for three years. I have been in business in Jack London Square for 44 years. I am trying to

do the right thing. My staff has reported to the property management all the usage there in the pavilion and we continue to support and do that.

We did not overuse the pavilion.

We are trying to make the improvements. Not only with the fine but the improvements we have had to make are close -- and attorney's fees are close to \$900,000. Now justice delayed is justice denied. We feel that we want to work in hand with staff.

We want to get this behind us. We want to move on with our lives and we want to be a good economic engine in Oakland and I respectfully request that you allow us to keep our 15 percent discount.

We are sorting out the rules. You know, we are a private business, we are not, we don't have staff that's paid by the state of California, we have to do it with meager profits. There are seven restaurants that have closed in Jack London Square.

I would like to bring up the issue of the tables, the wrong color or wrong shape. We in Oakland have an epidemic of homelessness. And when you see these homeless encampments they are all surrounded by aluminum furniture and bicycles. None of those are purchased, they come along and they steal them. We do our very best -- now we have ordered extras so we have extra in our storeroom. We are

not trying to renege on our responsibility.

So once again I respectfully request that we receive our discount, thank you.

CHAIR SCHARFF: Thank you.

Our next speaker is Liz Gallagher.

MS. GALLAGHER: I am going to give my time to Scott Edin.

CHAIR SCHARFF: There is no giving time.

MS. GALLAGHER: Okay.

CHAIR SCHARFF: Everyone has two minutes, you can speak or not speak.

MS. GALLAGHER: Hi there, I'm Liz Gallagher. You know, you got defensive of how Michael was speaking of your staff; well, I've seen my dad be emotionally tortured, financially tortured, for three years. I mean, we've spent over \$900,000 just on attorneys and people to try to help us get this done.

I called Adrienne three years ago when I started, I wanted to get this done. I wanted to get this done and I've tried everything in good faith. I wouldn't have not sent the reports had it said, Scott's shall submit reports directly to the BCDC and not the route that we had done for several years, which was we submit the reports to CIM, they then submit them to BCDC. That's how BCDC caught us for overusing so I was under the assumption that that's who they

were getting their reports from. I was trying to do everything - along with running a business that has 300 employees, helping my dad emotionally, physically - be in compliance.

And I just believe that, you know, it's already topped over a million three hundred, you know, and it's ongoing with the tables that we have to keep there. Each one of those tables is \$400. For the next four years every time a table walks away we've got to replace it and that goes for the chairs.

So when is enough, enough? I mean, the \$59,000, it's a symbol of like enough is enough. You've paid your dues. What you did was not -- it just needs to end. I mean, that's all I can say is I just hope you guys will do the right thing and we just need to move on with our lives and run our business. And the people that are suffering the most are our employees who are not getting hours because we are not doing ten more pavilions a year, so they suffer. We manage, we just adjust our expenses, they suffer and the public suffers because we have to turn them away.

So with that I deplore (sic) you guys to just make a decision. You know, this is my dad, this is my family.

Again, as you're protective of your staff I'm protective of my dad and my business, so thank you.

CHAIR SCHARFF: Thank you.

Stephen Lewis.

DR. LEWIS: Thank you. My name is Steve Lewis, I'm a board certified internist, endocrinologist, retired captain, Medical Corps, United States Navy, the last ten years looking after presidents at Bethesda, Maryland. I am Mr. Gallagher's personal physician.

Two months ago we almost lost Ray, he almost died. The physical, the mental and the financial health of Mr. Gallagher is on a cross. When I sign his death certificate I am going to accuse the BCDC of involuntary manslaughter. (Applause.)

CHAIR SCHARFF: Ignacio De La Fuente.

MR. DE LA FUENTE: Thank you, Mr. Chair and members of the Committee, thank you very much for the time.

You know, I've been, I think, working on this and been in front of you several times now, at least for a couple of years. And I can tell you that unfortunately for some reason, to me, right, and not to attack anybody, but it has become personal than it should be.

I think that when you look at Jack London Square and when you look at Scott's -- just since last time that I was here three or four restaurants have gone out of business in Jack London Square, Pescatore's, Haven, Bocanova, you know, several restaurants. It's not easy to do business in Oakland; it's not easy to do business or maintain a

business. It's 150 jobs in that facility.

And I can tell you from personal knowledge that Scott's and the attorneys and the staff have been trying everything in their power to try to comply with the agreement, not only the agreement but also the permit. To file the permit, 400 and some pages of things that we have to comply with and have to comply with.

I believe, I believe that they have made a very good, good faith effort to try to comply as much as they can.

Very difficult situation. I think that it has cost jobs because obviously less events means less work for the people that work in that facility.

I believe that you have the authority and the power to really understand that this so-called violation is really not a violation that was either -- either -- that was by design or that they attempted to violate the agreement.

They knew. We argued and we asked you to provide that opportunity of the 15 percent discount because we believed that it was already excessive. We believed it was already a fine that was due to having too many events, which again, provide jobs for the people that live in Oakland and provide jobs for people that have been working at that facility for a long time.

I think it's your job and your responsibility, obviously, to make sure that the rules are enforced. At the

same time how detailed or how nitpicky it can be in order for us to comply.

So I hope that you realize that spending already almost a million dollars is not only enough penalty and a fine --

CHAIR SCHARFF: You're out of time.

MR. DE LA FUENTE: Thank you very much.

CHAIR SCHARFF: Thank you.

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MR. DE LA FUENTE: Appreciate your time.

CHAIR SCHARFF: Sandy Swanson, to be followed by Ramiro Carabez. Sandré.

MR. SWANSON: I haven't been called Sandy Swanson since high school.

CHAIR SCHARFF: I apologize, it was a little hard to read.

MR. SWANSON: No, no, don't apologize. My friends call me Sandy Swanson so that's good, it's a good way to start.

Can we take a moment and just sort of step back from the forest here so we can see what's going on here?

I would contend that public access is at the center of this discussion and Scott's is part of that public access on the waterfront. And people have sort of voted with their patronage to go down to Oakland waterfront Scott's is a great place to go.

Mr. Gallagher has socked a lot of money into Scott's.

This historic fine that Scott's received could not come out

of the restaurants profits. You can't pull that kind of money out of 3 or 5 percent profit. So Mr. Gallagher's personal commitment to this restaurant was to try to pay this historic fine, that all of you understand was a historic fine, out of his own personal life savings.

So now we have a question of whether or not staff and Scott's are in an atmosphere or cooperation to be able to comply. Now Liz Gallagher has come up here and she said several times through the course of all this, a simple phone call, a simple communication.

Now I have been involved in public policy for 40 years, as long as Scott's restaurant has been there. I've been chief of staff for members of Congress, I've been a member of the State Assembly. And the one big public complaint is bureaucracies are not sensitive enough to businesses.

Without Mr. Gallagher's personal investment this restaurant would be closed, no question about it. Closed. And if that's the attempt of some here then they should just say it. But bureaucrats have a responsibility too. Hey, we've gone through this, you've paid the big fine. A simple phone call, "You know, we didn't get that." "Well, it was sent in." "Well no, it wasn't sent in." "Okay, we'll make sure it happens." It should have been handled at the administrative level, period. It should not be before you.

And I just think that we have to understand that's what

the passion is about here and Scott's too is public -public access, the overuse was about public access to the
pavilion. And I just would ask you because your board
members brought this up in the original hearing.

CHAIR SCHARFF: The two minutes is up.

MR. SWANSON: Okay, I'm sorry. But your board members brought this up in the original hearing saying that we do have to have some compassion for the business and the staff that benefits from that business.

MR. SWANSON: Thank you. (Applause.)

CHAIR SCHARFF: Thank you so much. Ramiro --

MR. CARABEZ: Good morning.

CHAIR SCHARFF: Go ahead.

MR. CARABEZ: Good morning. My name is Ramiro Carabez and I am the general manager of Scott's Seafood in Oakland. You know, it's really, it has been really challenging to keep going every single time, every single -- for the last three or four years. We made a mistake and we have corrected it, we have tried to comply with everything that was required.

I am personally the one ensuring that we have 35 chairs outside, that we have 15 tables, every single day that we have the signs out front, double signs. We have even more signs than what we need.

It is very extremely difficult making money in the

restaurant. As you hear, many restaurants around us have closed in the last few years and we have to find ways every single day to become, to become profitable, you know, to be able to keep our doors open. And unfortunately with all the limitations and with everything that has been going on, all the money that we are spending in this process, people have lost their jobs, people have -- I had to cut hours on a lot of employees, I have foregone raises.

We had to, you know, keep the restaurant going with a lot of maintenance, it requires a lot of upkeeping, painting, carpets. And \$65,000 in the big scheme of things or \$60,000 might not seem like a lot of money but for us to be able to make that amount of money takes months and months to come up with that amount of money. And that's just counting all the work that is done every single day. Our food costs, our labor costs.

I mean, we have only two lines of income in our P&L statement every month and expenses are three pages long. Bottom line is not what you would think, you know. We had to become very, very creative every single day, you know, to ensure that we have a future. And we are going to keep on fighting every single day because that's what we chose to do and we love what we do, we love making people feel welcome when they come to the waterfront. We plan on being there for a long time; we need your help so that we can ensure

that we're there.

2 CHAIR SCHARFF: Thank you.

MR. CARABEZ: Thank you.

CHAIR SCHARFF: Steve Hanson to be followed by Kelly Hodgins.

MR. HANSON: Hi, good morning, my name is Steve Hanson. The reason I am sort of testifying here is my tenure with the Port was for 25 years and I did a lot of work with BCDC during my tenure to make the waterfront in Oakland a lot better. The Port invested a lot of money in Jack London Square and included public access, turned it from parking lots to a lot of public access; we developed parks, we developed boating centers, we did all sorts of things.

Certainly the Port and Oakland are not the bad people here and neither is Mr. Gallagher who is an Oakland businessman and has been dedicated to Oakland for over 40 years. And I have known him not only as his landlord - even though he is sometimes difficult to work with - we worked together and we resolved the problems.

My effort with BCDC to try to help Ray, since 2012 we have been working on this project. This project was approved in 1997 by BCDC, the pavilion, and it has attracted I would say about 30,000 people a year to the waterfront. And public assembly is one of the purviews of the McAteer Act that brings people down to the waterfront and the

pavilion certainly has been an asset to that. And Ray was simply trying to improve the pavilion so it would be a better asset, it was not trying to privatize it.

So we have finally made these improvements that we applied for in 2011 to upgrade the pavilion and we got our actual permit in October of 2017. So now we are ready to comply, including the issue of use. We've made -- as part of the BCDC permit we have now got a publicly posted schedule that everybody can look at, including the BCDC staff, in advance of any uses, so I doubt if a violation will ever occur again or miscommunication.

So we want simply to continue to operate the pavilion and Scott's, which is I would say an anchor to Jack London Square; it's got difficulties. Economic problems in Oakland and Jack London Square, we don't have a lot of retail there, those things are trying to be resolved. But a lot of investment has been made there both by the Port and by individual businesses like Scott's and we want those to continue. So we are looking forward to moving forward and keeping things in order from now on but thank you for your attention.

CHAIR SCHARFF: Thank you.

Kelly Hodgins to be followed by Scott Edin.

MS. HODGINS: Good morning, Commissioners. My name is Kelly Hodgins. I am the catering director at Scott's and

for the last three years I have been the one doing the reports. The three years I have been sending it to the Vice President and General Manager at CIM, our property manager, Jenny. I'd give her the quarterly report, the yearly report and last summer also the monthly report.

When it came to my attention that I should also be sending it to BCDC you have gotten it every month. I have a thread of all those emails so that you are also included. Jenny also last week sent an email saying I am compiling a report to give to you based on the reports that I give to her so I have been in compliance with doing the reports. Thank you.

CHAIR SCHARFF: Thank you.

Scott Edin to be followed by Curtis McKay.

MR. EDIN: Good morning. Just a couple of comments.

Does the Committee actually have oversight and hold people accountable for the time frame that you want to have, in this case one month, two months of statements, when in fact February 16th of last year the entire Committee came up with an agreement, Mr. Gallagher paid his first part of the fine. He submitted an application in April and May to staff. They didn't get back with a final application approval until October. Is that timely relative to the one month of a report gone missing on an email? I mean, is there accountability there? Is there some sort of oversight

there?

They issued a permit, the City of Oakland. The permit has time frames for completion, otherwise they've got to go back. Is there going to be cooperation in completing the work pursuant to the permit post this hearing?

You know, it seems like there could be a staph infection with no doctor in the house. This is not the cooperation that the intent of the agreement that you executed back in February - the intent, not the details of the minutiae - but the intent to hey, we've come to an agreement after a number of years, you've made your first payment, you've executed your part. Where is the good faith? From a public point of view you're administering public money, you're getting paid by the state of California from various, you know, staff is. Where is the good faith on the public side?

That's all. I mean, is there some oversight? Is there some accountability that it will be forthcoming? Just be an interesting comment. (Applause.)

CHAIR SCHARFF: Curtis (sic) McKay.

MR. McKAY: Thank you. My name is Chris McKay and I was the harbor master of Jack London Square Marina for four years. I was there every day and I saw the emotional and financial impact that all of this has had on Mr. Gallagher.

And all I would ask at this point after so many ideas

were floated by and so many requests attempted to be fulfilled that there be, as Sandré said, some compassion to show that there's an acceptance that Mr. Gallagher is attempting to comply with this and doing everything he can. And I would say that it would also help show that BCDC is not a vindictive agency but it's simply trying to work together with the shareholders on our waterfronts. And so again, I would just use what Sandré said, some compassion would go a long way I think in moving forward with this in the best manner, thank you.

CHAIR SCHARFF: Thank you. And you are our final speaker.

You know, I was very interested in what Ms. Hodgins had to say. Ms. Hodgins, would you mind answering a couple of questions? You don't have to if you don't want to but if you're willing.

So you've become the point person on this. What's before us, obviously, is the issue of sending the reports to BCDC. And what I heard you say was that you thought you were sending it correctly because that's the way it's been done. Did anyone ever tell you not to send the reports to BCDC?

MS. HODGINS: No, I just continued sending the reports to the liaison of BCDC.

CHAIR SCHARFF: And now you know. And by "liaison" you

mean CIM, right?

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2 MS. HODGINS: Correct.

CHAIR SCHARFF: And now you know you're supposed to be sending the reports directly to BCDC, correct?

MS. HODGINS: Yes, I CC about 12 people now.

CHAIR SCHARFF: Okay. And you have been doing that faithfully since when?

MS. HODGINS: Well, to BCDC since about --

CHAIR SCHARFF: Yes.

MS. HODGINS: I think it was August.

CHAIR SCHARFF: Okay. And that's what I wanted to know.

MS. HODGINS: I mean, I'd have to look back, it was either July or August.

15 CHAIR SCHARFF: Okay, fair enough.

Mr. Zeppetello, I wanted to ask you, do we have any concerns of any ongoing violations? I mean, they are now sending the reports in, from what I gather.

MR. ZEPPETELLO: Well, the only thing in terms of this issue is staff is doing an analysis of their usage compliance for 2017 and that has not been completed. I understand that there is at least one violation for the month of May of exceedance of the weekend limitation for the month. That's all I'm aware of. But it's an ongoing, we are still looking at the data.

MR. McCREA: I would just add that it's the staff's impression that they're earnest and they're doing their best to be diligent in meeting the terms of the Order and the permit.

CHAIR SCHARFF: So that's my impression too, to be honest. You know, I don't think there was any sense here of trying to not comply with the permit, frankly. I've had staffs as well and I understand that it's sometimes hard to get that out. I don't see any sense at all that Scott's wasn't trying to comply with this.

Now on the other hand there are little warning signs that I am uncomfortable with. First of all I've got to say, the attacks on staff. I mean, you guys are supposed to be working cooperatively with staff. And I understand there's frustration, I understand that, you know, there are issues but it's not helpful. We expect you to work with staff. We expect you to work for the next, you know, 30 years or more with staff on this, right? So, that concerns me.

It's not before us today but I am also a little concerned that it seemed that you were -- you did not put the permit together correctly and staff seemed to go out of their way to make it easier for you to put the permit together. They extended the time and then for 90 days you didn't do anything, or it seemed that way in the report. So I don't really know and I don't really care but that's sort

of behind us and staff is not saying that's a reason for non-compliance.

But I really wish -- I feel like, I feel like on your side - and I understand there may be some anger - but I do feel like you're still not working with staff the way you should and I'm not clear why, so I would just implore you to do that.

I'm a little confused on Mr. Zeppetello's comment that if there is a violation for May the reason we don't know that is because -- is that related to the fact that they were not timely reported or is it not related to that at all?

MR. ZEPPETELLO: It's not a matter of timely reporting. I mean, one of the issues is there is confusion because at least initially -- and one of the reasons for this requirement is they sent us quarterly reports and that includes both past usage and in some cases for the quarter going forward, estimated uses for certain months. And then we'll get another report where the days - because the month has now gone by - that the report changes. And so May is an example where one of the reports we got showed I think a total of five days and then we got another report a month later that showed six days. So they got something on Mothers Day and so the subsequent report has a new date.

CHAIR SCHARFF: It's clear to me there was confusion

how to do this originally for May, June, maybe July and August. The question is, on an ongoing basis, I guess you guys didn't know it, but are you getting what you need now? I mean, are they complying now, are you getting the reports? Do we have an ongoing issue or is this that we had this, I would say this rough patch in a transition?

MR. ZEPPETELLO: I think that, from what Ms. Hodgins said, they are submitting the reports. The permit has now been amended to eliminate this quarterly reporting obligation to the Port and the language in the permit — yes, the language in the permit matches what you see up there on the Order so it should be clear, you know, the question, Scott's shall submit to BCDC, that's what the permit says. So they have a separate obligation apparently to report to the Port under their lease but the permit is now clear and I believe that going forward now things are clearer and there is compliance with the reporting.

CHAIR SCHARFF: So the issue before us then, is this a material violation? That's really the issue before us. I guess we need to discuss that. My view and I will tell you straight off is that this is not a material violation, that there was no intent by Scott's, Scott's has worked hard on this. And I'm a little hesitant not -- the only hesitation I really have is because I actually thought you were a little bombastic about staff. That would be my only

hesitation.

You know, I think staff has worked hard with you. I've watched this go. I think staff has bent over backwards in many ways. I also think that Mr. Gallagher is a great businessman and has done a lot for Oakland and that Scott's is a great public good. And, you know, so -- I really do not appreciate the attacks on staff, I want to say that over and over again. I think they are misplaced, misguided. I think I've said enough on that. I want to hear what you guys think.

COMMITTEE MEMBER TECHEL: I just had a question about the reporting and there was some information about new technology that was available to get reports. Could you share with me a little more information about what that is.

MR. ZEPPETELLO: The new permit that was issued or the amendment that was issued in October has a requirement that Scott's establish an online calendar of events, both scheduled and as they occur, and that that calendar be available to BCDC and the Port and also to the public, although I believe Scott's is still dealing with issues about how to make it anonymous with respect to the public reporting. So that calendar was supposed to be up by December 31st. I believe it is up, they're still working out a few little kinks, but that's the new -- but that's also in addition to the requirement for the monthly written

reports. But we do have an online calendar as well.

COMMITTEE MEMBER TECHEL: So an additional way to review the data about usage on the pavilion.

MR. ZEPPETELLO: Correct.

COMMITTEE MEMBER TECHEL: Okay. Again, we've been here quite a few times. I'm a mayor so I support balance and communities and having business that is willing to invest in your community and have heard in the past the support Scott's does for local nonprofits and appreciate that, appreciate that when it happens in my community so appreciate when somebody is doing it another community.

My sense, they're on the waterfront, they bring people to the waterfront, they bring people down to the water to see the water and to enjoy it so I see them not trying to keep people but introducing people to the waterfront. We haven't seen evidence of overuse.

Having heard this, I don't think it is a material issue and I think both sides kind of see it through their lens. I appreciate staff and staff has got to support their staff going out and enforcing the rules and regulations. But at this point I think we've worked through the issue and I would be supportive of the appeal.

COMMITTEE MEMBER RANCHOD: I want to say that there is not a dispute in my mind as to whether a violation occurred. We could characterize it as a technical violation, there is

a question about how material the violation was, but a violation did occur.

The Commission delegated to the Executive Director to determine whether Scott's had fully complied in a timely manner with each and every requirement of these paragraphs of the Order. And there are a number of paragraphs - I think Mr. Verna you put up the list of requirements and there are a number of them and this was one of them - and that determination involves some subjectivity, some interpretation of what the language means. What does "complied fully" mean and "in a timely manner"?

And the Executive Director did a reasonable and appropriate job in that interpretation. It's a reasonable interpretation under the language of this Order so there was not an issue with how the interpretation was made to the facts here. I think under these facts there is some subjectivity and you also could arrive at a determination that was different, that in the full context of the requirements of those paragraphs there was compliance. And you could be reasonable and appropriate to find that Scott's did comply in the context of the various requirements of these paragraphs.

I want to echo the Chair's comments about staff, the comments that have been made about staff. The staff are hardworking and they are trying to do their best in the

workload that they have and the obligations they have and also to apply the law to the facts as best that they can.

In what the language was set out here certainly gave the Executive Director and the staff the reasonable ability to interpret this technical violation as a basis for not receiving the waiver of the 15 percent total penalty amount.

I also want to echo some of the comments that the reporting requirement is important. It was included in the Order because that was one of the issues that staff and the Commission have been having with Scott's over the years was timely reporting of information that they needed and continue to need in order to make determinations about compliance with permits. That will not be an issue that goes away; it's important to have that information provided. I think the message is being sent pretty clearly just from this discussion how important the Commission and this Committee takes that and how seriously we take that.

At the same time as a result of this technical violation I don't believe there has been harm to the Bay or impairment of public access and some of the other things that we look for in a committee when we are trying to balance various considerations. The reason that we have this committee in part is to balance the many considerations that go into applying the law and the conditions of a permit.

I think there has been overall good faith intent by Scott's to comply and that seems to be reflected in some of the comments here about correcting any issue with reporting so that if there has been a misunderstanding about what needs to be reported and exactly how, that's been clarified and that is now occurring and we expect that to continue.

If there are any issues on Scott's behalf about a misunderstanding or needing a clarification it is on you to get that clarified with staff and not let a misunderstanding or confusion be an excuse or a basis for not complying with a requirement. So please, we know that everybody is trying to work together but we expect that if there is confusion or any misunderstanding that that is on Scott's in this case in an enforcement context to get it sorted out.

Complying with regulatory requirements, including in an enforcement context, is part of the challenge of running a business and it is not easy, especially when the business' mission is as Scott's is and is doing so much good for this area of Oakland.

In trying to balance all these considerations I think
we can as an Enforcement Committee say that the Executive
Director was well within his means to make the decision that
he did and at the same time he could have come to a
different decision; and this Committee can come, in hearing
all the facts here, come to a different decision as well.

And so I think with that I will join with the other members of the Committee in viewing that in the full context here we can find that Scott's fully complied. That while this condition is important and we expect compliance and full compliance, there was substantial compliance here to meet the requirements of the Order in that we can act in response to the request for a waiver of the 15 percent.

CHAIR SCHARFF: So I would agree. I actually really appreciate the articulate way you do that. I totally agree that the Executive Director was within his purview to actually make that decision. But with that I would move that we uphold the appeal of the Executive Director's determination and grant Scott's the waiver of the 15 percent of the total penalty.

MR. ALDERSON: Can I weigh in there for a second?

CHAIR SCHARFF: Sure.

MR. ALDERSON: I think what you have to do, and correct me if I'm wrong, you have to make a recommendation to the Commission on this.

CHAIR SCHARFF: That's right, we make a recommendation to the Commission to do that.

COMMITTEE MEMBER TECHEL: I'll second the motion.

CHAIR SCHARFF: All in favor?

24 COMMITTEE MEMBER TECHEL: Aye.

COMMITTEE MEMBER RANCHOD: Aye.

CHAIR SCHARFF: Aye.

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That passes unanimously. (Applause.)

MR. ZEPPETELLO: I would just like to -- in terms of process I think the next step is that we will put this on the agenda for a Commission hearing and the Committee can report back its recommendation.

CHAIR SCHARFF: Yes.

MR. ZEPPETELLO: And we'll also follow-up with the Design Review Board issue on the other matter.

CHAIR SCHARFF: Sounds good. Thank you all for attending. We are going to go on to the next item. It's a closed session.

MR. ZEPPETELLO: So I'll just for the public's benefit,
the next item is a closed session. The Committee is going
to go into a conference room.

16 CHAIR SCHARFF: And this is a closed session on pending litigation.

18 (Off the record at 10:50 a.m.)

19 (On the record at 11:35 a.m.)

(Committee Member Gilmore rejoined the Committee.)

21 CHAIR SCHARFF: So we are back from our closed session 22 and there is no reportable action.

So now we are going to move on to Item number 7 which is agendized as a public hearing and possible vote on a recommended enforcement decision involving Proposed Cease

and Desist and Civil Penalty Order No. CDO 2018.01; Mark Sanders and Westpoint Harbor, LLC.

So where we were last time was that on November 16, 2017 the Enforcement Committee adopted the Executive Director's recommended enforcement decision, including a Proposed Cease and Desist and Civil Penalty Order as amended at the hearing following staff's withdrawal of a proposed penalty for one violation, and that was subject to potential modifications of the Proposed Order by mutual agreement of the parties.

It is clear to us that the parties have not been able to agree on this, at which point we on the Commission believe this item then goes -- on the Enforcement Committee believe it then goes up to the Commission.

So on the advice of counsel we are not going to hold a hearing. This item goes directly up to the Commission and our recommendation stands as to what we made the recommendation last time, which was on the previous enforcement order, and so we're recommending to the full Commission that they enforce the original enforcement decision.

Thank you for all coming.

SPEAKER FROM THE AUDIENCE: So how do you do that without public comment?

CHAIR SCHARFF: There is no hearing so there is no

59 1 public comment. 2 SPEAKER FROM THE AUDIENCE: You announced a hearing. 3 (Several people in the audience speaking off mic.) 4 CHAIR SCHARFF: So that's what we're doing and so we 5 are now on to the next item. 6 (Several people in the audience speaking off mic.) 7 SPEAKER FROM THE AUDIENCE: Rubber stamping. 8 SPEAKER FROM THE AUDIENCE: Misuse and abuse. 9 CHAIR SCHARFF: Do you want to address the issue? 10 Sure, why don't you clarify. 11 MR. ALDERSON: This is for clarification, and correct 12 me if I'm wrong. The Committee is standing on its Order 13 that it made at the November 2018 (sic) hearing. That is, 14 if the parties could not reach an agreement then the 15 Committee was recommending -- that the Committee's Order was 16 that it was recommending to the full Commission that it 17 adopt the recommended enforcement decision in November with 18 the one modification. That modification was? 19 SPEAKER FROM THE AUDIENCE: 20 SPEAKER FROM THE AUDIENCE: Why did you schedule a 21 public hearing? 22 Why are we in a public SPEAKER FROM THE AUDIENCE: 23 hearing if it's not a hearing? 24 (Several people in the audience speaking off mic.)

CHAIR SCHARFF: So I think the answer is that we

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received this and we have to view -- there was actually --1 2 if I recall there are actually objections to the public 3 hearing from Mr. Sanders as well. 4 SPEAKER FROM THE AUDIENCE: What? 5 SPEAKER FROM THE AUDIENCE: Wrong. 6 (Several people in the audience speaking off mic.) 7 CHAIR SCHARFF: So anyway, that is our --8 SPEAKER FROM THE AUDIENCE: No, not anyway, you're 9 wrong. 10 SPEAKER FROM THE AUDIENCE: Excuse me, sir. The public 11 challenges the jurisdiction. Jurisdiction once challenged 12 cannot be assumed --13 CHAIR SCHARFF: So you are out of order. SPEAKER FROM THE AUDIENCE: -- and must be decided. 14 It's Maine v. Thiboutot, 100 S. Ct. 250 for your records. 15 16 CHAIR SCHARFF: So the other thing I wanted to say is 17 there will be opportunity for public comment at the full 18 Commission hearing.

SPEAKER FROM THE AUDIENCE: And when is that?

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CHAIR SCHARFF: So that has to be agendized. I am not sure when that would be.

SPEAKER FROM THE AUDIENCE: And in the meantime?

CHAIR SCHARFF: We are where we are. The enforcement decision has not been approved by the full Commission.

SPEAKER FROM THE AUDIENCE: So the people that drove

from Southern California --

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SPEAKER FROM THE AUDIENCE: Are you interested in what we have to say?

CHAIR SCHARFF: So next we have the report of the Chief of Enforcement?

SPEAKER FROM THE AUDIENCE: Are you interested in what we have to say?

SPEAKER FROM THE AUDIENCE: Obviously not.

CHAIR SCHARFF: So next we have --

SPEAKER FROM THE AUDIENCE: We're paying for you to be here. We're taxpayers.

12 COMMITTEE MEMBER GILMORE: Okay. Excuse me.

SPEAKER FROM THE AUDIENCE: It's our dollar that you're wasting.

15 COMMITTEE MEMBER GILMORE: Excuse me.

SPEAKER FROM THE AUDIENCE: I will not --

17 COMMITTEE MEMBER GILMORE: We are interested in what 18 you have to say.

SPEAKER FROM THE AUDIENCE: That's why you're shutting us out.

COMMITTEE MEMBER GILMORE: Which is why we want you to say it before the full Commission, because this body is passing the recommended decision from November to the full Commission, which is going to take public testimony and have a vote on it. We are not voting on anything today.

1 SPEAKER FROM THE AUDIENCE: So why did you call this 2 hearing? 3 SPEAKER FROM THE AUDIENCE: So we take off work to come 4 here and now you're canceling it? 5 SPEAKER FROM THE AUDIENCE: We've got kids and 6 responsibilities. 7 (Several people in the audience speaking off mic.) SPEAKER FROM THE AUDIENCE: This doesn't sound like a 8 9 very compassionate board. 10 (Several people in the audience speaking off mic.) CHAIR SCHARFF: So we need to move on to the report of 11 the Chief of Enforcement. 12 (Several people in the audience speaking off mic.) 13 CHAIR SCHARFF: Go on, report of the Chief of 14 15 Enforcement. 16 SPEAKER FROM THE AUDIENCE: Where is the rest of the 17 Commissioners? 18 (Several people in the audience speaking off mic.) 19 CHAIR SCHARFF: You are out of order, sir, you are just 20 simply out of order. 21 (Several people in the audience speaking off mic.) 22 SPEAKER FROM THE AUDIENCE: Are you unable to answer 23 the question or just inept to do so? 24 SPEAKER FROM THE AUDIENCE: Maybe could staff answer 25 the question?

SPEAKER FROM THE AUDIENCE: Your attorney should answer that question.

CHAIR SCHARFF: I think we are moving on to the report of the Chief of Enforcement.

MR. ALDERSON: I'll provide clarification, this is for clarification. The Committee's understanding based on its November Order was that there were two paths for the parties.

This was the Committee's Order: The parties were either to reach an agreement and that would become the Committee's recommended decision to the full Commission; or

2) if the parties didn't reach an agreement the Committee's recommendation to the full Commission was staff's recommended enforcement order, presented to them in November, with one modification made at that decision.

SPEAKER FROM THE AUDIENCE: So this agenda was sent out in error?

(Several people in the audience speaking off mic.)

MR. ZEPPETELLO: Could I make a comment just again to try to clarify for the public.

SPEAKER FROM THE AUDIENCE: Why are we here?

SPEAKER FROM THE AUDIENCE: Why would you have us come here if we can't speak? Is this America or what? Why are we here?

SPEAKER FROM THE AUDIENCE: We could speak in general

comments at the beginning of the session for anything that was not in front of the Commission. This is no longer in front of the Commission, we could be speaking our comments right now, it is my understanding. You shut us off at the beginning by not telling us at the beginning that we would not going to be talking about Westpoint Harbor CDO 2018.01.

SPEAKER FROM THE AUDIENCE: When you accepted the card that's a contract.

SPEAKER FROM THE AUDIENCE: You did not alter the agenda. You did not alter the agenda.

SPEAKER FROM THE AUDIENCE: Either we get to speak or we go out of here really mad.

MR. ALDERSON: You do have the discretion whether you want to let them speak.

(Members of the audience were commenting as the Committee conferred with counsel.)

SPEAKER FROM THE AUDIENCE: Well I think Pelosi,
Feinstein and the rest need to be aware of the proceedings.

SPEAKER FROM THE AUDIENCE: You did not alter the agenda.

21 SPEAKER FROM THE AUDIENCE: No motion to alter the agenda.

23 SPEAKER FROM THE AUDIENCE: There was no motion to 24 alter the agenda. You are violating state law.

SPEAKER FROM THE AUDIENCE: Is Governor Brown aware of

these types of proceedings; does he approve of them?

SPEAKER FROM THE AUDIENCE: You did not alter the agenda, you did not motion.

SPEAKER FROM THE AUDIENCE: It's due public process.

SPEAKER FROM THE AUDIENCE: When you accepted our cards that was a contract to speak. If you weren't going to let us speak you shouldn't have accepted our cards.

SPEAKER FROM THE AUDIENCE: These are public agencies.

SPEAKER FROM THE AUDIENCE: You accepted the agenda. You did not make a motion to alter the agenda; you must

11 follow the agenda according to the law.

SPEAKER FROM THE AUDIENCE: Their minds are already made up, it doesn't matter what we say, so why bother?

SPEAKER FROM THE AUDIENCE: Well I would like to still --

SPEAKER FROM THE AUDIENCE: They are going to violate the law if they don't go forward.

SPEAKER FROM THE AUDIENCE: Nobody ever agrees with me anyway. I didn't come all the way from Santa Cruz and Redwood City -- it's important enough for me to come here, I think it's important enough for me to speak. You can always plug your ears.

SPEAKER FROM THE AUDIENCE: I just think our officials need to understand what's going on.

SPEAKER FROM THE AUDIENCE: Robert's Rules of Order,

you accepted the agenda, you did not make a motion, the agenda moves forward as is, that is the law.

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SPEAKER FROM THE AUDIENCE: No addendum was published 24 hours prior.

SPEAKER FROM THE AUDIENCE: How come the camera is not rolling when we're being shut off?

SPEAKER FROM THE AUDIENCE: Yeah, the camera should be rolling.

SPEAKER FROM THE AUDIENCE: Yeah, that's true, that's a violation of the law as well.

SPEAKER FROM THE AUDIENCE: It must be part of the public record.

SPEAKER FROM THE AUDIENCE: That's a violation of the law, without that camera on. The meeting is in discussion, the camera should be on.

16 SPEAKER FROM THE AUDIENCE (CAMERA OWNER): It is on.

17 SPEAKER FROM THE AUDIENCE: It is?

(Several people in the audience speaking off mic.)

SPEAKER FROM THE AUDIENCE: If this is not recorded that would be another section in violation.

SPEAKER FROM THE AUDIENCE: I'll state it again. You accepted the agenda, you did not make a motion to alter the agenda, you have to move forward with the agenda per the law.

MR. ALDERSON: My advice to the Committee would be that

you allow the parties to speak and allow the members of the public to speak with respect to this item.

Commission.

CHAIR SCHARFF: So in terms of -- we are not holding the hearing because on advice of counsel you've suggested to us that you think that we should stick with our original Order and that it should go up to the Commission.

SPEAKER FROM THE AUDIENCE: Can we hear why, please, directly from the lawyer?

CHAIR SCHARFF: So I have no problems listening and hearing from the public. I am a little confused as to when we talk about the public and when we talk about the parties. I mean, are we -- what are you thinking?

MR. ALDERSON: I'm thinking since this matter was agendized we need to hear from the parties and members from the public, based on your opening comments that the Committee believes that its enforcement decision that it held in November did not contemplate that there would be this hearing today, that it would be going to the

COMMITTEE MEMBER RANCHOD: Can I ask for clarification?

Are you recommending that the Committee hold a public hearing in light of the intention of the Committee for how to proceed or otherwise hear from the public?

MR. ALDERSON: I think both, yes.

CHAIR SCHARFF: All right, then we should hear from the

parties first. So there's a number of objections from Westpoint Harbor. Mr. Sanders' attorney, do you want to speak to them?

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MR. McCREA: Mr. Chair, if I might just do a time check. There is a BCDC Commission meeting scheduled in this room at 1:00 o'clock.

(Several people in the audience speaking off mic.)

MR. McCREA: Excuse me, it's across the hall.

CHAIR SCHARFF: I'm thinking about the time check as well and I want to give the public the opportunity to speak so if you want to just make a speech for maybe five minutes.

SPEAKER FROM THE AUDIENCE: That's not legal.

And then I think what we'll end up doing is --

14 CHAIR SCHARFF: I think what we'll end up doing is continuing this process.

SPEAKER FROM THE AUDIENCE: That's not legal.

SPEAKER FROM THE AUDIENCE: Yeah, we just wasted 20 minutes debating this.

SPEAKER FROM THE AUDIENCE: You can all lose your jobs.

20 Just sayin'.

(Several people in the audience speaking off mic.)

MR. SADLER: So, Chairman Scharff, if I may. Obviously we are here in a very unusual circumstance.

The staff, Mr. Zeppetello, have a Proposed Order that they presented to you, put on the agenda.

CHAIR SCHARFF: Let's be clear, we did not put it on the agenda. Staff put it on the agenda and you objected to it being on the agenda.

MR. SADLER: I believe that's what I said.

CHAIR SCHARFF: Right.

MR. SADLER: So I am happy for Mr. Zeppetello to take a few minutes, as he and I talked about, to make his presentation about why the Proposed Modified Order is the appropriate way to proceed and then I am happy to respond to that.

On the other hand, I thought I heard you say we are not having a hearing. So I certainly don't want to waste the public's time if we are not having a hearing, having two lawyers argue about something that is really not before you. I am very happy to cede my time to have the members of the public address their comments and concerns to you.

CHAIR SCHARFF: All right. So I think this is -- (Applause.)

CHAIR SCHARFF: I think this is -- so when I read your objections, your objections were to having this hearing, frankly. And I thought you indicated that you did not think that we should hold a hearing on this, that we should, in fact, go up to the Commission because that's what our Order was.

MR. SADLER: No, no. Our position was, and we made

several objections to the Proposed Modified Order. We did not object to having a hearing. Mr. Sanders has incurred incredible time and expense with lawyers, others have been here, to come to this hearing, so we did not object to there being a hearing. What we have objected to on a number of grounds is the Proposed Modified Order.

I am now understanding that based on the advice of counsel that the Proposed Modified Order is moot, that you are not going to take it up, you are going to recommend the Order from back in November.

CHAIR SCHARFF: And if that is true, and maybe we misspoke. If we are just going to send this up to the Commission what would be the purpose of discussing the Proposed Order and going over the different issues?

MR. SADLER: You're back to where I was. It's their proposal. If they want to speak to it I'm happy to respond. Or better use of time that's ticking away, let the members of the public address their comments and concerns. I am not interested in arguing about an Order that you have just now said you are not going to take up. That would be a waste of everyone's time.

MR. ZEPPETELLO: But if they are not going to take up the Order - they've already made a decision, there was a public hearing and it was closed, in November.

CHAIR SCHARFF: Well that's what happened. We had the

public hearing, we had it in November. That was our thinking on this. I'm glad we're having this discussion because there is so much confusion. We had a public hearing, we had an Order. Staff has come forward asking us to come up with a Modified Order. We believe that should go to the Commission and that the Commission should decide whether or not they want to accept the original Order we made, whether or not they want to refer it to staff, whether or not they want to hold a de novo hearing, it becomes a Commission decision. So it seemed silly for us to hold a hearing when we did not think procedurally we should be entertaining staff's notion of coming back and reopening the hearing on this.

MR. SADLER: I understand --

15 CHAIR SCHARFF: And that's what your brief argued, 16 that's at least the way I understood it.

MR. SADLER: What we argued is that the Proposed Modified Order was defective in a number of respects.

MR. ZEPPETELLO: But also that they had no discretion to hear it because they already made a decision and we didn't agree to modify.

MR. SADLER: And so back to what Mr. Alderson said, if this Committee is willing to hear from the public then I am about three minutes past sitting down and letting members of the public address their comments.

CHAIR SCHARFF: All right. Do you have any problem with me hearing from the public, Mr. Zeppetello? I mean, I agree that we have had this hearing already, that's why I'm at a little procedural -- because we had this hearing in November, the public spoke in November.

You object as a threshold. It's in your brief as a threshold issue of whether or not we can entertain hearing a modified order. And we have agreed with you, basically, that we think it should go up to the Commission.

MR. SADLER: Understood.

CHAIR SCHARFF: So I'm happy to hear from the public because you came today but I just want to make sure there's no objections to that or concerns.

COMMITTEE MEMBER RANCHOD: Can I ask counsel for advice? Can we proceed as follows: Open a public hearing on the Modified Recommended Enforcement Decision, briefly hear from staff as to the basis for presenting that. We have read counsel's briefs and arguments about why it would be, in their view, inappropriate to consider that now. We can hear from members of the public who have taken time out of their day to attend, on the issues that are presented, and then the Committee can close the public hearing and make a decision as to how to proceed with the Modified Proposed Enforcement Decision. We have expressed our intent already as to how to proceed.

MR. ALDERSON: Yes.

CHAIR SCHARFF: Okay. Mr. Zeppetello, anything further or should I start calling members of the public?

COMMITTEE MEMBER TECHEL: Or --

CHAIR SCHARFF: Yes.

COMMITTEE MEMBER TECHEL: Or could we make the decision we made that we are going to forward the original decision to the Commission and revisit the general public comment section, noting that we did not at that point when we were at the general public comment, that this item was still on the agenda. Now that we have moved it off the agenda we could go back to that public comment and hear from the public.

MR. ALDERSON: My advice would be to do what had been previously expressed, that would be the safest route.

CHAIR SCHARFF: Okay, so we are opening the public hearing then on this.

Did you want to say anything, Mr. Zeppetello?

MR. ZEPPETELLO: It's not clear to me exactly what the subject of the public hearing is. If it is the Modified Order then I would suggest that the comments should be focused on the modifications. But I expect that it -- well, it sounds like we are -- I guess I have no objections. The public is here. For the sake of process if you want to listen to further comments or have further comments be part

of the record that's fine.

COMMITTEE MEMBER RANCHOD: Mr. Zeppetello, it would be helpful if you could provide briefly, also for members of the public, the context for why staff was proposing a modification and why there was a proposal to put this on the agenda, then we can receive the comments from the members of the public on the proposed modifications and then the Committee can decide how to proceed.

MR. ZEPPETELLO: Okay. So I will give an abbreviated discussion here.

As has already been said, you held a hearing on November 16th, you adopted a decision, a recommended Order. You provided that it could be potentially modified if the parties met and agreed to modifications, particularly with respect to the cease and desist provisions of the Proposed Order.

The parties had a number of conversations, counsel did. Those settlement discussions are confidential so I am not going to talk about the substance, but as a result of that staff reevaluated a number of issues and decided to suggest a Modified Order.

As an example - and I am not necessarily going to go through this in the order I had intended - but the Committee proposed that Mr. Sanders be entitled to a waiver of 50 percent of the penalty if he complied with the Order, but it

was contingent on the parties reaching an agreement.

Well the parties did not reach an agreement but we thought we would recommend and revise the Proposed Order to build in the provision for a 50 percent waiver even though there is no agreement and leave it -- present that for your consideration as a recommendation that the Order allow for that to provide an incentive for compliance.

As a few other examples, there are a couple of structures in the dedicated public access area south of the parking lot, an enclosed garden and a wooden storage shed. The original Order would have required those items to be removed within 30 days. Instead we, in the revised Order we suggest that Mr. Sanders be allowed to request a permit amendment to keep those structures in place and present that to the Commission for consideration. And even if the proper location is not there, that would give us time to talk with Mr. Sanders about an alternative location but wouldn't require those uses to be removed within 30 days.

As another example, the issue of buoys in the slough that the permit requires, both with respect to a no-wake zone and Greco Island and warning boaters to keep away from Greco Island. The original Order required that Mr. Sanders put the buoys up within 30 days.

Well Mr. Sanders claims that that can't be done, so in the revised Order we built in a provision that said he shall apply to the Coast Guard or anybody else, any other agency, to put those buoys in, within 30 days.

And if in the end the Coast Guard or other agency say it can't be done, that he shall consult with BCDC and the Coast Guard and those agencies and come up with an alternative and then apply to a permit amendment -- apply for a permit amendment that would allow that to happen. So again, we are building in some flexibility and an opportunity to not make this such an inflexible Order, as an example on that issue.

Let me just look through my notes and see if there's -Oh, another example, there are pathways around the
marina basin and they are required by the permit to be 12 to
15 feet wide. Mr. Sanders has claimed it is physically
impossible, for the most part these pathways are 10 feet
wide. While staff doesn't agree that it would be impossible
to widen these pathways, we have proposed in the revised
Order that he be allowed to keep the pathways at 10 to 12
feet and apply for a permit amendment to the Commission that
would authorize him to keep those pathways at 10 to 12 feet.
So again, where the original Order said, submit plans and
rebuild the pathways to 12 feet.

COMMITTEE MEMBER RANCHOD: Thank you, Mr. Zeppetello.

MR. ZEPPETELLO: I guess I want to raise just one maybe other point and it ties in with this issue of the penalty

waiver. We also modified the dates. From the original Order there were to be periodic monthly status reports provided by Mr. Sanders and then the matter would come back to this Committee on two occasions for the Committee to gauge progress.

Unlike what you heard from today on Scott's, the standard in this Proposed Order would be substantial compliance, if he substantially complies, and rather than giving the discretion to the Executive Director on the penalty waiver it gives it to the Commission -- or to this Committee, rather, and ultimately to the Commission. So we were building in an opportunity for working together and for oversight by this Committee for purposes of compliance.

I guess I will -- that highlights the key changes. I would want to report back to the Committee, because I think it's important and it relates to what you heard in a way on the Scott's matter. Since we were here in November there has been no movement at all by Mr. Sanders in terms of recognizing his obligations or starting in any proactive way to address any of the compliance issues, a signage plan, a landscaping plan, dealing with the buoys.

There is no working with staff despite what was said before. We have got a continuing non-compliance, uncooperative. Many of the comment letters say BCDC staff is being unreasonable, you should be working with

Mr. Sanders. It takes two to work together and there's -you know. We appear to be on the litigation path that was
threatened. We could talk more about that but I'll stop.
That summarizes the changes from the Order, the original
Order.

CHAIR SCHARFF: Okay. So I guess I am going to have to -- would you like to -- I was going to go to the public but I saw you get up.

MR. SADLER: Well thank you because I do need to respond very briefly.

One of the objections that we raised to this proposed new Order is it was clearly based on matters outside the record. And everyone who knows anything about administrative law knows you cannot base a proper legal order on matters outside the record. All of this stuff that we just heard from Mr. Zeppetello about cooperation, lack of cooperation, no movement, that is not evidence, it is all outside the record, and that just highlights one of the critical objections we had to this proposed new Order.

The last thing I will draw your attention to, because you're right, we're headed to court and that was pretty clear. There are changes that were proposed in this modified Order that didn't have anything to do with pathways, didn't have anything to do with storage sheds, but it went to the issue that I talked to you about at the last

hearing, which is you are being asked to sign or recommend an Order finding that all of these things caused harm and damage to the environment.

And you recall I said over and over again, they have not brought you evidence of any harm or any damage. And one of the changes they made in more than one place in this proposed new order was to change the finding that harm and damage had occurred and now it's to say, well, it likely occurred.

And I submit to you that simply reinforces the point we made before, which is you don't have evidence, not for this proposed new Order or the old Order, of harm or damage to the environment. If somebody comes up to you and says, let me tell you, this happened. Well, wait a minute. Actually it's just likely that it happened. I don't play poker too often but that's a tell. It's telegraphing there isn't the evidence in this record for the Order you're going to send up for harm to the environment. And that's all I have to say at this point.

CHAIR SCHARFF: So it's Mr. Carr?

MR. SADLER: I'm Kevin Sadler.

CHAIR SCHARFF: You're Kevin Sadler. So Mr. Sadler, a couple of questions since we now seem to be having this -How would you like to proceed on this if you had your druthers? You've asked -- clearly they're suggesting things

that are all beneficial to your client, for the most part, when I read the changes in the Proposed Order. You have indicated that those changes you object to and maybe that's why we thought maybe we should just go straight to the full Commission because you're objecting to the hearing. But that's why, because you basically are making the argument that you don't believe that that's within the record.

So there are several things we could do. We could hold another hearing, we could have staff put and give you an opportunity to put all the stuff into the hearing. I mean, it's a little weird to me that staff is proposing stuff that benefits your client, the Order is becoming better for your client, and yet you're opposing it. That's the way it seems.

And so I am really asking from a procedural point of view what would give your client the best possible opportunity here to change the record, to amend it, and then we could consider maybe that Order, I mean that might be a possibility; or we could go up to the Commission. What would you recommend? How would you like to approach this from your client's perspective?

MR. SADLER: Thank you for that opportunity and I'll answer it in two parts. What we want is a procedural, lawful order and we made clear that this proposed new Order does not meet that standard in a number of different

respects.

I hear what you're saying and I anticipated it was going to be part of his lengthy opening, that, oh, look at all these changes in this modified order, they're helpful to you, they're helpful to you. But to me as I read all the changes, not just the ones that were highlighted - because what I spoke about a moment ago, changing it to "likely occurred" - you go on the website and look at their proposed Order, those changes aren't highlighted, I found those by reading it line by line.

No, sir, we are not asking that the record be changed and we are not agreeing, we are not acquiescing in any way to change the legal standard on the fly. The Proposed Order that was discussed in November, the one that I've heard you say should go up to the Commission, contains a finding stated several times, there has been harm to the environment, damage to the environment. They wanted to water it down not to help us but to make it look better in court and we don't agree that you can do that.

So what we want is a proper procedural order that we can then go on down the road and deal with at the Commission and then in court. That's what we want and that's why we have raised these objections to this Proposed Modified Order.

CHAIR SCHARFF: So we are proceeding along the way that

you want to proceed then, which is we take that Order to the Commission.

MR. SADLER: Understood.

CHAIR SCHARFF: That's what you've asked for; is that correct? You're not asking us to reopen this, to have another hearing on this, to move forward. You are asking that the original Order that we had on November 16th go to the full Commission.

MR. SADLER: My response is, that's exactly right.

Because you have two orders that have been presented to you, the one in November and the one just now. We raised all kinds of objections to the original one, we stand on those, those are going to be litigated, we are not rearguing that here. The new Order came in, we objected to that on a number of grounds. What I hear you saying is this body is not going to take up that Modified Order, the original Order is going to go up to the Commission.

CHAIR SCHARFF: Okay. I just wanted to make sure you thought that was procedurally appropriate.

MR. SADLER: I do. I don't think we should reopen this hearing for more evidence, more lawyer argument. If this Committee is not going to take up the new Proposed Order then once again, I think we should sit down and let the members of the public be heard.

CHAIR SCHARFF: Okay. The next point, then you have no

objection to members of the public speaking?

MR. SADLER: None.

CHAIR SCHARFF: All right, I wanted to make sure.

MR. SADLER: Thank you.

CHAIR SCHARFF: All right. You will each have -- we are going to end this a little bit later. You will each have one minute.

(Several people in the audience speaking off mic.)

SPEAKER FROM THE AUDIENCE: Come on.

SPEAKER FROM THE AUDIENCE: That's not acceptable. You wouldn't do that in Palo Alto.

CHAIR SCHARFF: So our first speaker is Maureen
O'Connor - Maureen O'Connor Sanders, sorry - to be followed
by Kenneth Parker. And the comments should be to the
modifications, I guess, or the Committee decision.

MS. O'CONNOR SANDERS: I urge you to dismiss this case, but I also want to tell you something you probably haven't heard about. In April last year Mark applied for a BCDC permit amendment to authorize maintenance dredging at Westpoint Harbor. It is specified in his BCDC permit every ten years.

Maintenance dredging entails removing sediment that has built up below the docks that will cause the docks to buckle and break. To get the maintenance dredging done Mark applied for authorization from all appropriate agencies, the

DMMO process.

In late November, after this Committee's last meeting on the case, staff, Mr. McCrea, sent a letter to Mark saying that BCDC would not authorize the maintenance dredging after all This was after all the agencies, including the BCDC rep, had given verbal approval. Mr. McCrea asserted that a new EIR under CEQA had to be done, that Redwood City hadn't done a proper one 15 years ago, and that he would be appointing BCDC as the lead agency. But CEQA contains a clear exception for maintenance dredging. He was aware of that, he was made aware of it by Westpoint Harbor and the dredging company and all the other agencies involved verified that the exception does apply.

It looks to me like BCDC staff is slowing, delaying, maybe preventing maintenance dredging to punish Mark for exercising his rights in this case. It's abuse of this agency's power. It's harassment --

CHAIR SCHARFF: Thank you.

MS. O'CONNOR SANDERS: -- it's vindictive and it directly harms the harbor. (Applause.)

CHAIR SCHARFF: So Kenneth Parker, to be followed by Jingli Wang. And if we could come up a little bit early so we can move through it faster.

MR. PARKER: Hi there. My name is Kenneth Parker. I have been a boater most of my life.

I need to say this, though. I hate hearing people referred to as "staff." They're people, they're human beings. We are all human beings. And I'm sure as humans they're working hard, they do the best they can, but people make mistakes; and among them are some of the allegations against Westpoint Harbor.

For example, having finally completed all of the permit process they opened the boat ramp in the fall of 2017 and yet Westpoint is being fined for six years before the thing was opened. How do you fine somebody for something that wasn't even open yet, that wasn't constructed, that wasn't finished?

So the question becomes, along the line staff, those people get overworked, they make mistakes. Sometimes it's mistakes. It's not a personal attack on these people, we're all like that, we're all people, we all make mistakes. I think they've made some mistakes. I think they need to be addressed and corrected. And I think, honestly, that's your responsibility to help them.

CHAIR SCHARFF: Thank you.

Jingli Wang, to be followed by Bob Wilson.

MS. WANG: Good morning; I am Jingli Wang, I am a life science consultant. About 13 years ago I was working at a biotech company in the Pacific Shores Center and the place where the West Harbor is sitting now was a lifeless, toxic,

muddy pond. Thanks to Mark Sanders who transformed that ugly, toxic land into a beautiful marina we all enjoyed. These days I saw my former coworkers take a stroll in the middle of the day and really enjoy this beautiful place. Thank you, Mark and your team for making this possible for all of us to enjoy. Thank you. (Applause.)

CHAIR SCHARFF: Thank you.

Bob Wilson, to be followed by Doug Furman.

MR. WILSON: Thank you. My name is Bob Wilson and I have sailed and worked alongside Mr. Sanders for over 35 years. He has the highest integrity, he is a good man.

I want to give you just one quick example of how ridiculous some of these attacks are by the staff; and they are attacks, make no mistake about it. My dad was a policeman, my grandfather was a fireman, and so I am particularly offended and alarmed by the actions of the staff.

This is a picture of the Redwood City fireboat. It's called the Sequoia Guardian, Guardian's Key there. The Sequoia and the Redwood City Police boat are in fact stationed at Westpoint Harbor right now. They are ready to serve our community 24/7 today, every day and every night. However, on page 19 of the staff's unfounded, misguided Order it claims that Mr. Sanders must amend his permit to authorize Redwood City's police and fireboats to use the

guest docks or any other docks.

You know, that's ridiculous. The staff order claims that our brave police and firefighters can't use the marina without their permission and without their permit. Why are they against our public safety? The police and fire boats at Westpoint Harbor pay slip fees just like everybody there. Why is the staff targeting them, and by extension our community, and by extension endangering the public safety of our community.

CHAIR SCHARFF: Thank you.

MR. WILSON: Thank you very much for your time.

CHAIR SCHARFF: Thank you. (Applause.)

Doug Furman to be followed by Michelle --

MR. FURMAN: Members of the Enforcement Committee, my name is Doug Furman.

Much has been made by the BCDC staff of Mark Sanders not signing Amendment No. Five to the permit.

I was at the meeting held on August 21st, 2013. The purpose of that meeting, along with a number of previous meetings, was to correct a badly written permit fraught with errors and are the basis for most of the alleged violations. Brad McCrea was the chief spokesperson for BCDC and had agreed to correct 44 major conflicts in the permit. That was Amendment No. Five. Both Westpoint Harbor and your staff spent many hours writing the amendment to resolve the

issues now before you.

At the meeting I attended, Adrienne Klein flatly stated that regardless of any changes to a poorly written permit, Mark Sanders in signing Amendment No. Five would have to admit that he purposely violated his permit and that he was responsible for fines from the time of the original permit until the signing of Amendment No. Five. Who would sign an amendment admitting that they had purposely violated their permit and agree to fines when they did not agree with either? You wouldn't and neither would he.

Amendment No. Five shows you that BCDC agreed the original permit was poorly worded and that a corrected permit could be written that resolved almost all the issues before you.

CHAIR SCHARFF: Thank you.

MR. FURMAN: Thank you for your time.

CHAIR SCHARFF: Michelle Bonhof to be followed by Gordon Muwat.

MS. BONHOF: Thank you. I was on the website looking at some of the allegations and one of the ones that came to mind was the allegation that BC posted that Westpoint Harbor has failed to create a roosting habitat according to their permit. The permit states that the creation of the 3 acres of roosting habitat was no responsibility of Westpoint Harbor, it was the responsibility of Cargill, which has 15

years ago created this roosting habitat and in fact it's now 20 to 30 acres versus the original 3 acres required.

I went to the site the other day and I took a picture and you can see hundreds if not thousands of birds on this roosting habitat. But someone at the BCD has submitted a violation saying that that roosting habitat is not in place. Who went down there with their due diligence and could not see hundreds, maybe thousands of birds on a habitat and then make a violation and a fine.

CHAIR SCHARFF: Thank you.

David Hattery. Gordon Muwat, followed by David
Hattery.

MR. MUWAT: This is Gordon Muwat and my topic has already been covered so I'll cede the time.

CHAIR SCHARFF: Thank you.

David Hattery to be followed by Brenda Hattery.

MR. HATTERY: CDO Allegation 11, unauthorized construction of rower's dock, unauthorized fill and substantial change in use. Just judging this on face value against BCDC objectives should be enough for this allegation to be thrown out.

But if seeking facts, look no further than the rower's dock in the original approved BCDC permit. And while approving that permit BCDC even tasked Mark with the best-effort commitment to meet community needs for a boat house

and rowing center for all ages and abilities, open to a diverse group of the rowing and boating community. In fact, BCDC wanted the rowing dock and its building moved from the boat yard side to the retail side of the marina and this new up-front and central location can only be seen as BCDC demonstrating their commitment to its use.

After reviewing stacks of BCDC paperwork at best I conclude the problem is a failure of BCDC staff to follow their own published processes and poor to non-existent record keeping by staff. I have seen BCDC documents approving the change, the DRB review and authorization of construction --

CHAIR SCHARFF: Thank you.

MR. HATTERY: -- BCDC checklists and dates.

15 CHAIR SCHARFF: David Hattery followed by Brenda 16 Hattery.

MS. HATTERY: I could pick up where he left off.

CHAIR SCHARFF: Okay.

MS. HATTERY: But I won't. My name is Brenda Hattery and I come to you with a background in federal regulation of the railroad industry, which is a very difficult industry to regulate. People are fighting all the time about everything and I was involved in consensus-based processes there, which was also very interesting.

And what I see between BCDC and Westpoint Harbor are

two very different views. It is your job to make two plus two equal more than four or less than four, but whatever each side is telling you probably isn't quite what you should be seeing.

It is your responsibility to ensure Westpoint Harbor's compliance with its permit and that staff complies with its own internal rules.

I looked carefully at hundreds if not thousands of pages of allegations, responses, drawings, permit materials and I know the harbor well because I keep my boat there.

And in the records I saw that staff doubled back and changed decisions, imposed new requirements not in the original permit and confused or disingenuously stretched the facts.

I am not happy. I am a former government employee. I am asking you to look at what BCDC is doing with this case very, very carefully. It's huge, there's a lot of material there, it's easy to understand confusion, but it's not okay to just ignore all the facts at all.

CHAIR SCHARFF: Thank you.

MS. HATTERY: Thank you very much for your time.

CHAIR SCHARFF: Carol Sheetz to be followed by Louis
Adamo.

MS. SHEETZ: Former First Lady Michelle Obama planted a vegetable garden on the grounds of the White House. She started a national dialogue on the benefits of organic

vegetables, exercise and weight loss.

Westpoint Harbor has their own community garden for years. It is run for by the boaters and is for the benefit of the members of our boating community. The garden does not infringe on any of the walking paths for the public and does not block any public views. The members do not use pesticides and they create their own mulch and grow delicious organic vegetables on the levee between the marina and adjacent bittern pond. There is no economic benefit to Mark Sanders and this garden is simply an amenity for the boating public.

BCDC enforcement, the Executive Director and this
Enforcement Committee has determined that this is a
violation of Westpoint Harbor's permit and fined Westpoint
Harbor for the garden. Where are the BCDC rules that say it
is against organic vegetable gardens?

I urge you to take a closer look at these ridiculous allegations. It is your responsibility to oversee these people and they are not doing their job.

CHAIR SCHARFF: Thank you.

MS. SHEETZ: I know that they work hard, I believe that they work hard, but they screwed up and you need to hold them accountable, it's just not right. (Applause.)

CHAIR SCHARFF: Louis Adamo to be followed by Pauline Ruijssenaars.

MR. ADAMO: My name is Louis Adamo. My wife and I have lived aboard a sailboat together in the Bay Area since 1990 and at Westpoint since 2011.

What I would like to point out this morning is the outrageousness of penalties assessed by this Committee.

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At the hearing on November 16th last year, which I attended, this Committee made it very clear that there were two parts to their decision. The first had to do with whether or not they would side with their own staff on the validity of their allegations - no surprise how that went and the second was the penalty assessment. This part was presented almost gleefully, oh, don't worry, there will be penalties, followed by a very brief discussion where the Committee asked the staff to remind them how much they had spent putting together the allegation report, as if this had any bearing on what the penalties should be. any reference to any details of anything that had been presented during the hearing, in a very matter-of-fact tone, it was stated that even a reduced penalty needed to be more than they had spent. It sounds like mob tactics to me.

I don't believe this is in line with the spirit of why this Commission was created and I think it is reprehensible. Thank you. (Applause.)

CHAIR SCHARFF: Thank you.

Pauline Ruijssenaars, to be followed by Stephen

Estrada.

MS. RUIJSSENAARS: Thank you. My name is Pauline Ruijssenaars. A picture is worth a thousand words and I think a video is probably worth a lot more than that so I would like to roll a video. And I would urge all of you to come and visit Westpoint Harbor, the place we love and we are here to save.

(A video was played.)

MS. RUIJSSENAARS: Thank you. (Applause.)

CHAIR SCHARFF: Thank you.

Stephen Estrada to be followed by Sonya Boggs.

MR. ESTRADA: My name is Stephen Estrada. I have been an active boater in California since 1977; been a part of the Coast Guard Auxiliary and Ducks Unlimited, which is the largest preservation of the wetlands in the country, and I have found it to be an honor and a privilege to be in this marina held by a man with such honor and integrity to do his best to maintain the integrity of the land and the public access around him.

No matter how hard your staff works, if they don't know what they're doing it doesn't matter how hard they work.

They're giving you fines against things they can't even enforce. To have somebody put in buoys that they are not authorized to enforce them to put in. They don't even know what they're enforcing.

So a big look needs to be done on what is being enforced, why it's being enforced and who is benefit it is. This is just a money grab. The arbitrary fine amounts, the arbitrary times, the arbitrary things that you come up with as a -- something that they're doing against the public access is a ridiculous thing. Mark is doing nothing but trying to attempt to make it a place for everybody to enjoy. He is bringing revenue to the city and to the county and access. You guys need to wake up. (Applause.)

CHAIR SCHARFF: Thank you.

Sonya Boggs to be followed by Dean Hyatt.

MS. BOGGS: Hello. I came here today to point out that the revised Cease and Desist Order in front of you has changes throughout that are not highlighted for you to review, nor were they called out to Westpoint Harbor. This is standard operating procedure for your organization and part of a culture that the Commissioners need to change, if only to protect BCDC's true purpose and mission.

The only real solution to this issue with Westpoint

Harbor is for the Commission to appoint a qualified neutral
third-party to review the facts of this case. Thank you.

(Applause.)

CHAIR SCHARFF: Thank you.

Dean Hyatt to be followed by Whitney Newton.

MR. HYATT: Good afternoon; my name is Dean Hyatt.

I understand that BCDC has brought a parking allegation against Westpoint Harbor, alleging that Westpoint Harbor did not provide proper parking spaces with the right signage for public parking. Public parking spaces with painted signs, just like the hundreds of public parking spaces at neighboring Pacific Shores, are made available according to The approved phased design plan. This allegation from August 2008 is incorrect. There was only a dirt road at the time and the design phase not yet complete. Once completed the 12 public parking spaces were provided with signage.

I also understand that the signage on the ground is not approved. Why has Pacific Shores not been fined yet for the same signage? Please also note that putting a sign on a post goes against the fish and wildlife agency as the top of these posts provide a roosting place for prey that could endanger the natural wildlife of Westpoint Harbor.

I urge you to take a close look and read all the facts before casting your vote. Thank you. (Applause.)

CHAIR SCHARFF: Thank you.

Whitney Newton to be followed by David@101 Sports.

MR. NEWTON: Thank you very much. I am a boat owner and have been involved in the marine industry in Europe,
Asia and the US since I graduated from Cal in 1958.

I have never seen a marine operation that is environmentally concerned as Westpoint Harbor. It should be

shown and exhibited as how things should be. And I would ask that if you have not actually physically been to Westpoint Harbor and see what a beautiful place and what a great job Mark Sanders and the staff have been doing, please do so. Thank you very much. (Applause.)

CHAIR SCHARFF: Thank you.

David@101 Sports and then I have David Hyatt.

MR. WELLS: Thank you again for your time. Yes, David Wells, one of the owners of 101 Surf Sports; we operate a kayak and paddleboard rental business on the unauthorized dock. We have made our life's work sharing San Francisco Bay with the public, that's what drives us every day, and it would be a shame to see that this body couldn't come to agreement with somebody who shares such a common set of goals.

I read your mission statement, I know exactly what Mark is trying to do with his life, and what we are trying to do is the same thing, so why can't we all get together. I stress the need for an independent third-party entity to come between these two because it's gotten personal. It just needs to get back to facts and let's try to make Westpoint Harbor the crown jewel that it is. Thank you for your time. (Applause.)

24 CHAIR SCHARFF: Thank you.

David Hyatt to be followed by Kenyon Stewart.

MS. RUIJSSENAARS: This is Pauline Ruijssenaars. Dave Hyatt already spoke and Marianne Barolich is speaking for Kenyon Stewart.

CHAIR SCHARFF: Okay. So -- and then Marianne Tracy afterwards.

MS. BAROLICH-TRACY: Pauline has known me for a while, when I was Barolich. I am Marianne Barolich-Tracy. I am a Bay Area native and a resident of Redwood City for almost 20 years and I am here to talk about the buoys.

The process of applying for navigational and no-wake buoys and nautical charts as part of the US Army Corps of Engineering permits was completed in 2009. BCDC along with NOAA, USCGC, FWS, DBW and Port of Redwood City, State Lands and RWQCB were part of this permit. It was a long process that started in '93 with NOAA being responsible for issuing a permit circulated to all agencies, including BCDC. That was electronically filed in 2002.

Permit requirements changed over time, specifically as it relates to no-wake buoys. It was determined that the no-wake buoys are a part of Redwood City, which has been maintained at the entrance of the channel. This is all pursuant to the California Harbor and Navigational Code. It was also concluded during this meeting with BCDC participation that no-wake buoys cannot be installed beyond the channel entrance, it is a navigational hazard.

Westpoint Harbor did install no-wake buoys, 3 miles per hour signs, on the port and starboard pilings inside the entrance to the Westpoint Harbor.

I urge you to take a close look at this and read all the facts before casting your vote. And I want to say I was a paddler out of BIAC for seven years before the Westpoint Harbor was established and it was a toxic hazard, as one of our other speakers had said. And now as a resident of Redwood City I enjoy this newly revived environment. It is a beautiful place to be and I enjoy it all the time as a resident of Redwood City and I would hate for it to go away. Thank you for your time. (Applause.)

CHAIR SCHARFF: Thank you.

Jonathan Morris to be followed by Edward Stancil.

MR. MORRIS: Jonathan Morris. I work at a local hospital there in Redwood City.

Regarding the earlier Scott restaurant matter

Commissioner Ranchod said something very wise and poignant and I appreciated it and I'm sure everybody here did too.

The goal of this Commission is to balance considerations in order to be reasonable and comply with regulatory laws.

Regarding the matter of safety. The gates and docks and boats are prevented from being locked at this point. The ladies' showers are prevented from being locked at night. Many of us have family, mothers, children, nieces,

grandmothers. I have a nine-year-old niece Olivia with her father and mother that stay on my boat occasionally. They shower at night sometimes. They are unable to lock the doors to the bathroom. It's a legitimate safety concern and this is something that is being prevented.

And if these were your family, your daughter, your niece, would you change that law? Would you change that rule and allow them to lock the door just to go to the shower? These young women and ladies. Well I know I would if I had that choice. So something to consider.

And if you could just consider that goal of being balanced and reasonable I think -- I think doing that, allowing the gates to be locked going to the boats.

Sometimes the ladies stay at the boat at night by themselves and that is something that is to be considered as well for their safety, it's a reasonable matter.

And just in conclusion, I have been in many harbors, I have had my boats in a number of different places. Mark Sanders and his team run the best, well-run marina I have ever been in. (Applause.)

CHAIR SCHARFF: Thank you.

Edward Stancil, to be followed by Terey Quinlan.

MR. STANCIL: It's Edward Stancil and I know Westpoint
Harbor from -- I have not been a tenant there; I live in
other harbors in Redwood City. I don't know if you guys

know this but there's been four harbors that have been closed down, another one is going bye-bye on the 28th of February.

Back to Mark's harbor. It's probably the finest harbor I've seen on the West Coast. There is -- it's thought out completely. There's sewer hook-ups for each place, you don't have to take your boat around to pump out, you can just hook it up and pump it out right there. A lot of thought went into it and he's being fined for stuff.

I'm thinking the compassionate thing to do would be to go ahead and work a deal, \$100,000. Let's get past this, get going, give him a clean slate, start over and you can have some more battles. Thank you. (Applause.)

CHAIR SCHARFF: Thank you.

Terey Quinlan to be followed by Nicole Sasaki.

MS. QUINLAN: Thank you for having us. I am here -- I am Terey Quinlan and I've worked for many nonprofits in the Bay Area helping to serve the Bay Area community. This is Allison and Ashley, they are my community members from Westpoint Harbor, they are helping me out today.

It's been curious to me that BCDC does not conduct talks on boating and the environment in the South Bay and elsewhere. The Coast Guard, also an enforcement agency, holds boat safety checks and boating classes and offers this for free and low-cost. They make it known that they are a

helpful entity - yes, with their rules - yet they are also there to educate and provide information for safe boating. I wondered why the same type of presence -- I wonder why, sorry, the same type of presence from agencies such as BCDC is not in place to help boaters be responsible stewards of the Bay?

Not only are there important environmental issues of wildlife preservation, which boaters by the way care deeply about, there is the important issue of rising seas. Just as NASA has engaged regular people as citizen scientists and has been done in the Chesapeake Bay to learn about dolphin life, would it not be better to develop relationships with boaters rather than trying to eliminate any and all boating in the South Bay? Wouldn't BCDC want to encourage engagement of those of us who love the Bay and love being on the water to help gather useful information that may impact the fate of us all and our Bay.

You may say that BCDC does not conduct educational offerings and that you represent an enforcement arm. Yet, we all know the difference in policing, for example, between the by-the-book officer who is only there to write up tickets --

CHAIR SCHARFF: Thank you.

MS. QUINLAN: -- and make arrests and the benevolent enforcer who cares about the general mood and atmosphere of

the town, who cares about the children, the men and the women.

Excuse me, just one more minute, I have one more -- two more sentences.

Might it not be a more productive relationship with the boaters to engage them. To quote a famous early leader of the environmental movement and innovative and enthusiastic boater and lover of the sea, Jacques Cousteau, "The sea, the great unifier, is man's only hope." Now as never before the old phrase has a literal meaning, we are all in the same boat. (Applause.)

CHAIR SCHARFF: Thank you.

Nicole Sasaki, to be followed by Peggy Raun-Linde.

MS. SASAKI: Good afternoon, Commissioners. I am Nicole Sasaki, associate attorney with San Francisco Baykeeper.

Baykeeper supports the Cease and Desist Order and Civil Penalty Order against Westpoint Harbor. In accordance with the McAteer-Petris Act, BCDC originally granted this permit on the basis that the project would provide the maximum feasible public access to the Bay because of the permit's public access requirements and would also result in the protection of Bay resources including the habitat at Greco Island and the Redwood City salt ponds. Because of the permit, special conditions required habitat protection and

mitigation.

These requirements must be complied with. Baykeeper appreciates BCDC's action to protect the sensitive habitat in the South Bay and restore public access in full. Thank you.

CHAIR SCHARFF: Thank you.

Peggy Raun-Linde, to be followed by Fernanda Castelo.

MS. RAUN-LINDE: My name is Peggy Raun-Linde, I have a boat at Westpoint Harbor. I began sailing in 1968 and I am a Bay Area resident. I am also an educator.

I need to let you know that I am in favor of a thirdparty neutral decider in this fact because, I'm sorry but
the facts are BCDC is being disingenuous with you as a
Committee.

From the beginning of this project the project had three phases of development. Brad McCrea knows this, he sat in meetings where it was discussed. He knows that from the beginning public access would be phased in in Phase 2 and Phase 3. The phasing of the project was talked about in the Design Review Committee, it was in the original information provided to the Commission before the staff - note - before the staff inserted a different plan by switching the drawings. It was not a secret that the public access would be phased in.

Yet when you read the Cease and Desist Order you think

that BCDC staff is being personally attacked, surprised, appalled and genuinely served unjustly. In actuality I go back to the sentence, it was in the original information provided to the Commission before the staff inserted a different plan by switching the drawings, okay.

So, please take a look. Please consider a neutral third-party. Thank you. (Applause.)

CHAIR SCHARFF: Thank you.

Fernanda Castelo to be followed by Paula Bozinovich.

MS. CASTELO: Good afternoon. Westpoint Harbor is strategically placed at a place in the South Bay that is, as a boater and a sailor it's the last landmark we see and as we are coming in to the harbor it's the first one to see. So for boaters and sailors like myself, that is safetyness.

This has been a process and a dream of Mr. Mark Sanders in the last 20 years and he brought these ideas of design, sanctuary and environmentally and sustainability from a boater's perspective. Not from one person's vision but to benefit the thriving community that has sprouted and sustain an inner harbor including Stanford boat house, Bair Island's rowing house, Sequoia Yacht Club, Peninsula Youth Sailing Foundation and also headquarters of California Inclusive Sailing, which I'm a part of.

Think about that. We only have a short time in this life but we must continue the vision that is always a work

in progress. And I encourage the policy head and institution in this room that we look at the future by beginning to understand the perspectives of the end-users constantly. And if it wasn't for Mark Sanders this model is slowly reaching out to other ports all over the world because I make it -- and I make it my mission when I do travel in different marinas, what we have here in Redwood City. Thank you very much.

CHAIR SCHARFF: Thank you. (Applause.)

Paula Bozinovich, to be followed by Captain Aimee Gifoce.

MS. BOZINOVICH: Good afternoon. My name is Paula Bozinovich and basically I have been retired from a small company you may have heard of called Apple. I worked there for 33 years in a variety of marketing capacities and I am pretty darn well-versed in the areas of compliance and negotiation. And the only reason I raise this is because when I look at the reality versus what's been posted on websites as far as infractions I have to raise my eyebrows in utter confusion.

For example, there's been a lot of chatter in here about lack of public access and that this is a private facility. We berth our boat there and I can say it's anything but. Westpoint Harbor has docks and facilities open for public access and they actually have 1,000 feet of

open visiting berthing; I know because my friends have used it.

Another thing that has been a bit of a puzzlement for me is there haven't been like public access paths. Well I can tell you, there's a heck of a lot of people trotting around paths that aren't public access. In fact, I'm thinking of being a consultant for some of these companies over in the Pacific Shores complex based on all the chatter I hear from their engineers and legal attorneys.

CHAIR SCHARFF: Thank you.

MS. BOZINOVICH: So anyway, there's a lot of people floating around and there's a lot of public access and I thank you, Mark, for allowing us to store our boat in your wonderful, pristine, clean, environmentally friendly facility. (Applause.)

CHAIR SCHARFF: Captain Aimee.

SPEAKER FROM THE AUDIENCE: She had a delivery she had to go out on.

CHAIR SCHARFF: All right.

David Laird, to be followed by Lisa Belenky.

MR. LAIRD: Thank you. Members of the Enforcement Committee, my name is David Laird, I'm a diver, I clean hulls of yachts underwater. I started at Westpoint when there were just three boats there and one of my clients moved there from another marina. It's undoubtedly the

nicest marina that I have ever worked in or been around and Mark has created a real beautiful community.

I want to just share one example of what -- mirroring what everyone else is mentioning, some strange little contradictions.

Westpoint Harbor is a certified, clean marina. That means that the best management practices are followed. Part of those practices are planning and preparation for a fuel spill in the marina. There is a Tuff Shed with fuel absorbent booms and diapers to clean up any spills and it's behind the garbage dumpsters on the site.

BCDC enforcement, the Executive Director and this Committee have decided that the boom shed is illegal and must be removed. California says such sheds less than 120 square feet, which it is, do not require permits. This is another example of the \$30,000 fines that are a total injustice.

Members of the Enforcement Committee are charged with enforcing the intent of the law on permittees as well as the agency itself. This clearly failed as the staff violates its own bill of rights and procedures. I urge you to take a close look before casting your vote. Thank you.

CHAIR SCHARFF: Thank you. (Applause.)

Lisa Belenky.

MS. BELENKY: Yes. Good afternoon; Lisa Belenky with

the Center for Biological Diversity.

I want to echo the comments that were made by Baykeeper, our colleagues at Baykeeper. Our interest in this matter is to see that the permit conditions that protect habitat like Greco Island and the no-wake zone and the other issues as far as perching and some of the trees that were planted, that those are enforced. It is very important to enforce these kinds of permit conditions that were a pre-condition of the marina being placed there.

I understand that people locally feel like, "Oh, the birds seem to be doing really well," but part of the reason is because of the refuge. And the word "refuge" is very important. This is one of the last best places for a lot of our bird species in this area. And throughout the Bay we have similar problems, people think, "Oh, there's tons of birds" but really it's in these very small refuges that are protected. And we must ensure that there are sufficient conditions to protect them.

So if these conditions are somehow too difficult to enforce as in the signage or buoys for the no-wake we do hope that a solution can be found, but the important piece is that the condition itself is enforced. Thank you so much.

CHAIR SCHARFF: Thank you. (Applause.)

Gail Raabe, to be followed by Sheila Finch.

MS. RAABE: Good afternoon, Gail Raabe, I am representing Citizens Committee to Complete the Refuge.

As we stated in our November letter and our oral testimony, BCDC's primary responsibility is safeguarding San Francisco Bay habitats and wildlife and therefore it is imperative that measure outlined in the special conditions for the Westpoint Harbor permit are put in place as soon as possible.

We reviewed the Executive Director's revisions to the Order and came prepared to state our support for those modifications. But we support your recommendation this afternoon to send the original Proposed Cease and Desist and Civil Penalty Order to the full Commission for consideration.

Thank you very much for all your efforts, we appreciate it. Thank you.

CHAIR SCHARFF: Thank you.

So Sheila Finch, to be followed by Barbara Pierce.

MS. FINCH: I want to thank you for hearing my comments. My name is Sheila Finch and I am an artist and a painter of over 50 years. I have had my boat at Westpoint Marina since it opened back in 2008.

Westpoint Marina is a beautiful place with 180 degree views of the South Bay.

As I understand it, the trees and landscaping in and

around Westpoint Harbor - that I love to paint, by the way - were all part of the original permit process and they were approved. In fact, the type of trees were specified by the permit and CEQA requirements for those plantings along Westpoint Harbor Slough and the harbor itself.

The landscape plan was presented to the Commission back in 2003 with all the details mentioned before and approved in 2006 by BCDC. I watched those little young trees that Mark planted; I watched them as they grew up and I painted them. Now ten years the BCDC desires to remove those trees that were specifically specified and approved in accordance with the permit. So why did these mandated and approved trees fall out of favor and fall out of the permit after ten years?

CHAIR SCHARFF: Thank you.

16 MS. FINCH: I'm sorry?

CHAIR SCHARFF: Your time is up.

MS. FINCH: Okay, thank you. It doesn't make sense to me. I just want you to consider that these allegations may be put there to confuse the Commissioners. Thank you for your time.

22 CHAIR SCHARFF: Thank you. (Applause.)

Barbara Pierce, to be followed by Diane Howard.

MS. PIERCE: Thank you very much. My name is Barbara Pierce, I am a former mayor and council member from Redwood

City. I had the opportunity to sit with Mark Sanders on the Bair Island Task Force, which was a multi-agency volunteer task force that was looking at beneficial reuse of dredge materials from the Port to be used to restore Bair Island.

In his capacity as the owner of Westpoint Marina I have always found him to be helpful, supportive of public access, wanting to have green marinas and ensure that all of the boaters and people who are on the waterfront support a healthy environment. So I speak to you for that.

I am also a rower out of Bair Island Aquatic Center and encourage you to think about the fact that that area is tidal, so that the more stuff we put in the narrow creekways and passageways, when the water goes down because it is tidal it makes it more dangerous for users to use that area.

I encourage you to think about what the enforcement fines would do and whether you are creating a better area out there or whether it's merely penalizing Mr. Sanders. Thank you. (Applause.)

CHAIR SCHARFF: Thank you.

Diane Howard, to be followed by Mike Dawood.

VICE MAYOR HOWARD: Thank you, Mr. Chair, and members of the Commission and staff. Thank you for allowing me to speak today. My name is Diane Howard; I am the Vice Mayor of Redwood City.

I first met Mark Sanders back in the '90s when we

worked together on a group called Aqua Terra. We had abandoned boats and debris in our sloughs and waterways and we banded together and worked to clean up our waterways for people to enjoy for the future. I found him to be very supportive and passionate and a good steward of our waterways.

Jumping to today, Mark continues to be a good steward of our waterways. He is in compliance with all our local Redwood City permits. He stays involved in keeping our waterways clean and safe. And a benefit to Redwood City, he has allowed the stationing of the fire boat and the police boat to be used for emergency services on our waterways and we are very grateful for that.

I am sad to hear that litigation may be in the future.

I am hoping that maybe a third party could step in and help mitigate these polarizing issues. Thank you for your time.

(Applause.)

CHAIR SCHARFF: Thank you.

Mike, go ahead.

MR. DAWOOD: Hi, my name is Miles Dawood, I'm an exyacht broker from Redwood City. I have known Mark Sanders since the late '90s when he was waiting 12 years for a permit to build this place.

My point today is for Mr. Zeppetello and the legal team of Westpoint Harbor used to question whether BCDC has

jurisdiction over you. According to *Maine v. Thiboutot* in 1990, if jurisdiction is challenged no further proceedings can be allowed until proof of jurisdiction. That includes all fines and amendments made. Thank you.

CHAIR SCHARFF: Thank you. And that was our final public speaker. Thank you all for coming. (Applause.)

So we come back to the Commission. I think we need a motion, a formal motion to send it up to the full Commission with a recommendation.

MR. ZEPPETELLO: Excuse me. Should you close the public hearing?

CHAIR SCHARFF: Yes, close the public hearing.

COMMITTEE MEMBER RANCHOD: Let me do that. I want to thank the members of the public who came here today, took the time out of their day to travel here for the agendized item. I am going to make the motion to close the public hearing at this point.

CHAIR SCHARFF: Second. So all in favor?

(Ayes.)

CHAIR SCHARFF: The public hearing is closed.

COMMITTEE MEMBER RANCHOD: I've reviewed the materials for this item and have heard the comments from staff and also from counsel. And as the Committee Chair indicated earlier, on the advice of counsel and out of an abundance of caution I support sending the original Proposed Order that

was considered in November, and upon which a public hearing was held, be sent to the full Commission for its consideration.

CHAIR SCHARFF: All right, I'll second that.

Do you want to speak?

COMMITTEE MEMBER GILMORE: Yes. Before we have a vote I just want to add some clarity to what the Committee here can do. There were a lot of people who came up and asked for various remedies that, you know, perhaps you wanted to see.

And I want to make it clear that we listen very carefully to each and every one of you, but we are -- as the Enforcement Committee we are a subset of the full Commission and as such our purview is very, very limited. We can make -- We have certain authorities and other authorities we don't have; so some of the suggestions that were made today, even if we wanted to we can't take advantage of.

And we are sitting in the position of having to recommend a course of action to the full Commission based in large part by and informed by our November meeting. And I just wanted to say, at that point in time, the way we left it was we were hopeful that the parties would reach an agreement, that was one path, and then the other path was if they didn't reach an agreement the Commission had said that we would recommend our November decision to the full

1 Commission. So that's kind of where we are right now. 2 CHAIR SCHARFF: Thank you. 3 All in favor of the motion? 4 (Ayes.) 5 CHAIR SCHARFF: Thank you all for coming. So we have one more item. I'm not sure we have time 6 7 for it so I think we are just going to adjourn the meeting. 8 COMMITTEE MEMBER RANCHOD: Actually, Commissioner. 9 CHAIR SCHARFF: Go ahead. 10 COMMITTEE MEMBER RANCHOD: On one of the first items, 11 which was the approval of the minutes. I would like to 12 abstain from those minutes because I was actually not 13 present at the November hearing and the minutes should be corrected to reflect that I was not there. 14 15 CHAIR SCHARFF: Okay. 16 COMMITTEE MEMBER RANCHOD: Thank you. Did you catch 17 that? 18 All right, meeting adjourned. 19 (Thereupon, the Enforcement Committee 20 meeting was adjourned at 12:56 p.m.) 21 --000--22 23 24 25 26

CERTIFICATE OF REPORTER

I, Ramona Cota, an Electronic Reporter and Transcriber, do hereby certify that I am a disinterested person herein; that I recorded the foregoing San Francisco Bay Conservation and Development Commission, Enforcement Committee Meeting and thereafter transcribed it.

I further certify that I am not of counsel or attorney for any of the parties to said meeting, or in any way interested in the outcome of said matter.

IN WITNESS WHEREOF, I have hereunto set my hand this 23rd day of February, 2017.

Ramone Cota

RAMONA COTA, CERT**478